

REGIONAL COMPREHENSIVE SAFETY ACTION PLAN

DRAFT APRIL 2025







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BACKGROUND

Safe Streets and Roads for All

The U.S. Department of Transportation (USDOT) established the Safe Streets and Roads for All (SS4A) Grant Program through the Bipartisan Infrastructure Act to fund regional, local, and Tribal initiatives to prevent roadway deaths and serious injuries. SS4A provides \$5 billion over 5 years to prevent deaths and serious injuries on roadways. Through this program, USDOT supports agencies with developing a comprehensive safety action plan, which identifies the most significant safety concerns within a community and lays out strategies for implementing new safety measures to address existing concerns and prevent future crashes.

In 2023, the Thomas Jefferson Planning District Commission (TJPDC) was awarded SS4A grant funds to develop a regional comprehensive safety action plan to support the jurisdictions it represents. This plan, Move Safely Blue Ridge, aims to reduce roadway fatalities and serious injuries for all road users across the region. TJPDC-representing the City of Charlottesville and the Counties of Albemarle, Fluvanna, Greene, Louisa, and Nelson—is facilitating the planning process.

This comprehensive safety action plan contains the following key components:

- » Analysis of historical crash trends to understand the » Analysis of high-risk locations, particularly in frequency and severity of crashes
- » Identification of emphasis areas, which are predominant factors that contribute to or result in fatalities and serious injuries
- underserved communities
- » Engagement with the public and all relevant stakeholders
- » Evaluation of policies and programs
- » Guidance on implementation

Virginia Strategic Highway Safety Plan

A complementary effort that will support and inform the development of Move Safely Blue Ridge is Virginia's 2022–2026 Strategic Highway Safety Plan (SHSP). The Virginia Department of Transportation (VDOT) developed the SHSP to address the increase in traffic fatalities and serious injuries across the Commonwealth of Virginia. Through the SHSP, VDOT aims to reduce fatalities and serious injuries by 50% by 2045. Like the components of a safety action plan, the SHSP analyzed crashes throughout the state to identify emphasis areas on which to focus safety improvements and countermeasures. TJPDC used these emphasis areas as a starting point for the Move Safely Blue Ridge plan.

Safe System Approach

Move Safely Blue Ridge, SS4A, and the SHSP are guided by the Safe System Approach to roadway safety. This approach is grounded in the fact that humans make mistakes and are vulnerable to injury; thus, the transportation systems we build need to provide a layer of redundancy to accommodate mistakes and reduce the severity of crashes. Safe Systems include multiple layers of protection to minimize the harm caused to those involved in crashes and to prevent crashes from happening in the first place.



Safe System Approach (Source: USDOT)

Four Es (Engineering, Education, Enforcement, and Emergency Response) of Roadway Safety

To complement the Safe Systems Approach, TJPDC has integrated into this plan strategies across the four Es of roadway safety:

Engineering



Designing safer facilities for all users

Enforcement



Reinforcing safe travel behaviors

Education



Building a culture of traffic safety

Emergency Response



Saving lives through rapid response

Objectives of a Safe System Approach include:

Safer People – Encourage safe, responsible driving and behavior by people who use our roads and create conditions that prioritize their ability to reach their destination unharmed.

Safer Roads – Design roadway environments to mitigate human mistakes and account for injury tolerances, to encourage safer behaviors, and to facilitate safe travel by the most vulnerable users.

Safer Vehicles – Expand the availability of vehicle systems and features that help to prevent crashes and minimize the impact of crashes on both occupants and non-occupants.

Safer Speeds – Promote safer speeds in all roadway environments through a combination of thoughtful, equitable, context-appropriate roadway design; appropriate speed-limit setting; targeted education; outreach campaigns; and enforcement.

Post-Crash Care – Enhance the survivability of crashes through expedient access to emergency medical care while creating a safe working environment for vital first responders and preventing secondary crashes through robust traffic incident management practices.

TJPDC Jurisdictions

The TJPDC region consists of the City of Charlottesville and the Counties of Albemarle, Fluvanna, Greene, Louisa, and Nelson, as shown below.





Albemarle County

Albemarle County is located in Central Virginia and is surrounded by the Blue Ridge Mountains to the west. The county features a mix of rural and developed areas including the University of Virginia's campus. I-64 and U.S. Routes 29 and 250 traverse the county, providing vital regional connections. These corridors are essential for linking Albemarle's rural areas with larger metropolitan regions.



City of Charlottesville

The City of Charlottesville is located in Central Virginia and is entirely encompassed by Albemarle County. It features a mix of a dense downtown area and residential neighborhoods, with the University of Virginia extending into the city's western side. Charlottesville is regionally served by U.S. Routes 250 and 29, State Route 20, and I-64, which passes through its southeastern corner.



Fluvanna County

Strategically located in Central Virginia between the Cities of Charlottesville and Richmond, Fluvanna County is a rural community known for its natural beauty and outdoor activities. U.S. Route 15 runs directly through the center of the county, serving as the major regional connector for residents and visitors. I-64 and U.S. Route 250 pass through the northern corner, supported by various state and local roads that connect the county to larger highways and nearby metropolitan areas.



Greene County

Greene County is a small, rural community located north of Albemarle County, characterized by its mountains, forests, and open land on the western side. It serves as a gateway to the Blue Ridge Mountains and Shenandoah National Park. U.S. Routes 33 and 29 intersect in the county, providing access to the parks, mountains, and larger metropolitan areas like Charlottesville, Richmond, and Washington, DC.



Louisa County

Louisa County is largely rural and located to the east of Albemarle County. Only about 10% of the county is developed as urban, residential, or industrial—the rest encompasses 71% natural and planted forest lands; 16% crop, pasture, and open land; and 3% bodies of water. I-64 and U.S. Routes 250, 33, 15, and 522 facilitate essential regional connections to surrounding metropolitan areas, making these corridors vital for local commuting and regional travel.



Nelson County

Nelson County is southwest of Albemarle County and is a rural community known for its natural beauty and historic sites. It is bordered by the James River to the south and east and the Blue Ridge Mountains to the north and west, with a large portion of the western section in the George Washington National Forest. U.S. Route 29 runs through the county from north to south, I-64 passes through the northern corner, and U.S. Route 60 crosses the southern corner.

LEADERSHIP COMMITMENT

Letters of commitment are resolutions committing each of the jurisdictions within the TJPDC region to be active participants in the planning process of Move Safely Blue Ridge. Each jurisdiction reviewed historic crash data and trends to make an informed goal that aligns with their community's priorities. By providing these letters, the jurisdictions and TJPDC signal their agreement with the safety action plan goals that include setting a target date to reach zero roadway fatalities or setting one or more targets to achieve significant declines in roadway fatalities and serious injuries by a specific date. All six jurisdictions as well as TJPDC have committed to achieving the goals set out in Move Safely Blue Ridge. Each jurisdiction's unique resolution is included in the **Appendix**.





THE PLANNING PROCESS

Project Process

This project team aimed to enhance roadway safety by incorporating four essential components into the Move Safely Blue Ridge plan:

- **>> Identify Issues and Opportunities:** The initial step involved a thorough assessment of current roadway conditions to pinpoint existing safety issues and opportunities for improvement.
- **>> Establish Priorities:** Having identified issues and opportunities, the project team organized them based on factors such as severity, frequency, and potential impact, ensuring that the most critical safety concerns are identified.
- **>> Develop Strategies:** Following the prioritization, the project team formulated targeted strategies to address the identified issues, incorporating best practices, innovative solutions, and stakeholder input.
- **>> Develop the Plan:** The final component involved the creation of a detailed action plan, outlining specific measures, timeframes, and responsibilities for implementing the strategies and monitoring progress.

Public engagement initiatives provided the project team valuable insights into roadway safety issues and priority areas. TJPDC's approach to public engagement incorporated technical analyses, public feedback, stakeholder involvement, and collaboration with the jurisdictions for their unique insights and priorities.



Working Group

TJPDC established a Working Group to assist in the development of the safety action plan. County and city planners, public information officers, and TJPDC staff participated in six meetings, providing subject matter expertise and jurisdiction-specific perspectives throughout the development of Move Safely Blue Ridge. Each jurisdiction's community priorities were reflected in the plan as Working Group members guided local public engagement approaches, participated in engagement activities, attended site visits, and reviewed their jurisdiction's section of the safety action plan. TJDPC hosted six Working Group meetings at various critical stages of the planning process; the focus of each of these meetings is outlined below:

- » December 14, 2023 | Working Group Meeting #1: Goals, Process, and Collaboration for Move Safely Blue Ridge
 - Working Group members reviewed the study process and timeline, came to a consensus on the goals and impact of Move Safely Blue Ridge, established collaborative protocols, and provided input on regional safety priorities.
- » May 2, 2024 | Working Group Meeting #2: Updates, Strategies, and Outreach for Move Safely Blue Ridge
 - » Working Group members received project updates, confirmed roles, reviewed engagement plans, coordinated event staffing, and discussed communication best practices.
- » July 11, 2024 | Working Group Meeting #3: Round 1 Review and Preparation for Round 2
 - >> Working Group members reviewed Round 1 public engagement and survey results, discussed the High-Injury Network, and prepared strategies for Round 2.
- » October 17, 2024 | Working Group Meeting #4: Jurisdictional Site Visits, Countermeasure Drafts, and Round 2 Engagement Strategy Review
 - >> Working Group members reviewed jurisdictional site visits, discussed a draft list of potential countermeasures, and evaluated the Round 2 public engagement strategy.
- » January 16, 2025 | Working Group Meeting #5: High-Injury Network, Conditions, Engagement, and Framework Criteria
 - Working Group members reviewed activities to date, recapped the High-Injury Network, discussed existing conditions, summarized Round 2 public engagement activities, and considered proposed framework criteria.
- February 20 March 4, 2025 | Working Group Meeting #6: Jurisdiction-Specific Existing Conditions, Project Prioritization, and Jurisdiction-Specific Projects
 - >> Working Group members met one-on-one by jurisdiction to review their jurisdiction's specific existing conditions, discuss preferences for criteria to prioritize projects, and examine details related to their specific projects.

EXISTING CONDITIONS

The project team assessed transportation, socioeconomic, and demographic trends within the TJPDC region to understand the current conditions in which residents and road users move within and through the region.

Review of Data Sources

The project team referenced the following sources, which provide data on transportation safety and demographics in the TJPDC region.

U.S. Census

The United States Census Bureau collects demographic data. The Census reports data at various levels, including state, county, tract, and block group. The project team used the block group or tract measurements because they provide more detail than county- and state-level data.

American Community Survey (ACS)

The ACS is an ongoing survey, working in partnership with the Decennial Census, that provides vital information on a yearly basis about our nation and its people (e.g., demographic, geographic, economic). The U.S. Census Bureau conducts the survey.

Climate and Economic Justice Screening Tool (CEJST)

As part of the Justive40 Initiative, the White House Council developed a national geospatial mapping tool that identifies census tracts where communities face significant burdens. A community qualifies as disadvantaged if it meets a certain threshold in any of eight burden categories or is within Federally Recognized Tribal boundaries.

Equitable Transportation Community (ETC) Index

As part of the Justive40 Initiative, USDOT developed an index that measures the level to which communities experience disadvantages related to transportation and other burdens.

VDOT Crash Data

VDOT maintains a statewide crash database that includes injury-related crashes and non-injury-related crashes where property damage resulted in costs of at least \$1,500.

Google Maps

The project team used Google Street View imagery to understand existing conditions of roadways in the TJPDC region.

Transportation Conditions

Crash Data Overview

The project team analyzed 2018–2022 crash data from VDOT's Roadway Network System (RNS) to define the safety needs of the TJPDC region. **Table 1** summarizes the five crash severity types that comprise the KABCO scale. The remainder of the data summaries focus on fatal (K) and suspected serious injury (A) crashes, unless otherwise noted. Suspected serious injury crashes are referred to as serious injury crashes.

Severity Code	Severity	Severity Description
К	Fatality	Any injury that results in death within 30 days after the crash in which the injury occurred. If the person did not die at the scene but died within 30 days of the crash in which the injury occurred, the injury classification will be changed to "Fatality."
A	Suspected Serious Injury	 Any injury other than fatal that results in one or more of the following: Severe laceration resulting in exposure of underlying tissues/muscle/organs or resulting in significant loss of blood Broken or distorted extremity (arm or leg) Crush injury Suspected skull, chest, or abdominal injury other than bruises or minor lacerations Significant burns (second- and third-degree burns over 10% or more of the body) Unconsciousness when taken from the crash scene Paralysis
В	Suspected Minor Injury	Any injury that is evident at the scene of the crash, other than fatal or serious injuries. Examples include a lump on the head, abrasion, bruise, and minor laceration (cut on the skin surface with minimal bleeding and no exposure of deeper tissue/muscle).
С	Possible Injury	Any injury reported or claimed that is not a fatal, suspected serious, or suspected minor injury. Examples include momentary loss of consciousness, claim of injury, limping, or complaint of pain or nausea. Possible injuries are those that are reported by the person or are indicated by his/her behavior, but no wounds or injuries are readily evident.
0	Property Damage Only (No Apparent Injury)	A situation where there is no reason to believe that the person received any bodily harm from the crash. There is no physical evidence of injury, and the person does not report any change in normal function, but the crash resulted in damage of at least \$1,500 to the motor vehicle or other property. The threshold for a property-damage-only crash changed from \$1,000 to \$1,500 in July 2008.

Table 1: Crash Severity Scale

Source: VDOT Crash Data Dictionary

Table 2 summarizes the number of fatal and serious injury crashes and the number of people killed or seriously injured in those crashes per jurisdiction. From 2018 to 2022, 194 people were killed and another 1,604 people were seriously injured in crashes within the TJPDC region. Almost 50% of the region's fatalities and serious injuries occurred in Albemarle County. Both Louisa County and Nelson County constituted a higher percentage of the region's fatalities (25% and 16%, respectively) than serious injuries (16% and 9%, respectively).

Jurisdiction	Fatal Crashes	Fatalities	Serious Injury Crashes	Serious Injuries	Fatalities + Serious Injuries	
Albemarle County	72	77	708	798	875	
City of Charlottesville	11	13	180	195	208	
Fluvanna County	13	13	83	97	110	
Greene County	10	10	97	116	126	
Louisa County	46	49	203	257	306	
Nelson County	31	32	104	141	173	
TJPDC	183	194	1,375	1,604	1,798	

Table 2: Summary of Fatal and Serious Injury Crashes by Jurisdiction, 2018–2022

Figure 1 summarizes fatalities and serious injuries within the TJPDC region per year. Fatalities increased each year from 2018 to 2021 before decreasing by 14% from 2021 to 2022. The City of Charlottesville with one fatality and Fluvanna County with zero fatalities both reached a record low point for fatalities in 2022. Across the TJPDC region, serious injuries fluctuated each year with a high point of 349 serious injuries in 2020.





Statewide Network Screening Data

VDOT releases two statewide network screening datasets that can be used to identify safety needs.

Potential for Safety Improvement (PSI)

PSI measures how much crash frequency could be reduced at specific sites based on Highway Safety Manual (HSM) methodologies. PSI indicates an intersection or roadway segment that experienced more crashes than what is expected for a site of the same type (e.g., four-legged signalized intersection, six-lane arterial) with similar traffic volumes. VDOT annually updates the PSI analysis and ranks all intersections and roadway segments based on PSI value. VDOT then publishes a list of the top 100 intersections and the top 100 miles of roadway segments within each VDOT district. **Table 3** summarizes the number of intersections and the total number of segment miles within each jurisdiction that were included in VDOT's PSI list based on 2018 to 2022 crash data. Nelson County falls within VDOT's Lynchburg District while the other five jurisdictions fall within VDOT's Culpeper District. Of the 74 PSI intersections and 76 miles of PSI segments in the TJPDC region, Albemarle County accounts for 62% of the intersections and 50% of the segment miles.

Jurisdiction	# PSI Intersections	# Miles of PSI Segments
Albemarle County	46	38.3
City of Charlottesville	9	10.2
Fluvanna County	1	9.6
Greene County	5	3.9
Louisa County	7	5.4
Nelson County	6	8.7
TJPDC	74	76.2

Table 3: TJPDC PSI Intersections and Segments

Pedestrian and Bicyclist Safety Action Plan Priority Corridors (PBSAP)

In 2023, VDOT and stakeholder agencies prepared the Vulnerable Road User Safety Assessment (VRUSA) 2024–2026 report as a supplement to the Virginia SHSP. The VRUSA guided the PBSAP analysis, which identifies roadway segments in need of pedestrian or bicycle safety improvements, even if those segments do not have a significant history of pedestrian or bicyclist crashes. The PBSAP analysis includes an evaluation of various risk factors that comprise category scores for the roadway, built environment, community, and crashes. VDOT publishes a list of roadways with the top 1% and top 5% of PBSAP scores throughout the state.

Since PBSAP segments within the top 1% and 5% tend to fall within major urban areas, the project team coordinated with VDOT to develop a regional PBSAP analysis for this plan. The regional analysis followed the same methodology as the statewide PBSAP analysis but was limited to roadways within the TJPDC region. While the regional analysis does not change the tendency for high-ranking PBSAP segments to fall within major urban areas, the smaller starting network allowed for more segments to be identified in rural areas. **Table 4** summarizes the number of roadway miles identified within the top 1% and 5% of segments within each jurisdiction for both the regional and statewide PBSAP analyses.

	Statewide PB	SAP Analysis	Regional PBSAP Analysis		
Jurisdiction	Mileage in Top 1%	Mileage in Mileage in Top 1% Top 5%		Mileage in Top 5%	
Albemarle County	4.8	26.1	9.4	66.0	
City of Charlottesville	4.8	10.3	8.5	27.0	
Fluvanna County	0	0	0	10.4	
Greene County	0	0.3	0	20.0	
Louisa County	0	0	0	16.0	
Nelson County	0	0	0	10.1	
TJPDC	9.6	36.7	17.9	149.5	

Table 4: PBSAP (4.0) Statewide vs Regional Comparison

Emphasis Areas

The project team met with the Working Group to establish emphasis areas for the plan. The project team defined emphasis areas as predominant conditions or characteristics that directly correlate to fatal and serious injury crashes. By focusing on these emphasis areas, the project team could better analyze data to pinpoint the behaviors or roadway conditions that lead to crashes and develop targeted solutions to mitigate those issues. The project team and Working Group then selected 13 emphasis areas, as defined in **Table 5**. The data referenced in the remainder of this chapter focuses on the number of individuals killed or seriously injured in crashes, as opposed to crashes involving any fatalities or serious injuries.

Table 5: Emphasis Area Definitions

Emphasis Area	Definition
Bicyclists	All bicyclists killed or seriously injured in a crash. This does not include non- bicyclists killed or seriously injured in a crash involving a bicyclist.
Pedestrians	All pedestrians killed or seriously injured in a crash. This does not include non- pedestrians killed or seriously injured in a crash involving a pedestrian.
Motorcyclists	All motorcyclists killed or seriously injured in a crash. This does not include non- motorcyclists killed or seriously injured in a crash involving a motorcycle.
Heavy Vehicles	All people killed or seriously injured in a crash in which one or more vehicles involved was a commercial vehicle or had a heavy vehicle body type.
Aging Road Users	All people of any age who are killed or seriously injured in a crash where one or more drivers was age 65 or older plus the number of pedestrians aged 65 or older who are killed or seriously injured.
Young Drivers	All people of any age who are killed or seriously injured in a crash where one or more drivers were between the ages of 15 and 20.
Occupant Protection	All unrestrained (i.e., not wearing a seat belt) people killed or seriously injured in a crash in a passenger car, pickup truck, van, sport utility vehicle (SUV), motor home, recreational vehicle, emergency vehicle, single-unit truck, or tractor- trailer.
Speeding	All people killed or seriously injured in a crash where one or more drivers were driving faster than the posted speed limit or the maximum safe speed for conditions.
Impaired Driving	All people killed or seriously injured in a crash where one or more drivers were drunk, distracted, drowsy, or using drugs.
Intersections	All people killed or seriously injured in a crash that occurs within 250 feet of an intersection on a VDOT road or that was identified as occurring at an urban intersection on the crash report.
Roadway Departures	All people killed or seriously injured in a crash where one or more vehicles cross an edge line or centerline or otherwise leave the traveled way, excluding intersection crashes.
Farm Vehicles	All people killed or seriously injured in a crash involving farm machinery, regardless of whether those individuals were operating the farm machinery, were in other vehicles, or were pedestrians.
Work Zones	All people killed or seriously injured in a crash occurring within active work zones.

Figure 2 summarizes the number of fatalities and serious injuries attributed to each emphasis area from 2018 to 2022. Crashes where a vehicle departed the roadway resulted in the most fatalities and serious injuries. While the lack of seat belt use contributed to the fifth most serious injuries of all emphasis areas, it contributed to the second most fatalities. Fatalities and serious injuries involving farm equipment, work zones, bicyclists, and pedestrians occurred least frequently among all emphasis areas.



Figure 2: 2018–2022 Fatalities and Serious Injuries by Emphasis Area

While **Figure 2** summarizes the number of fatalities and serious injuries within the TJPDC region for each emphasis area, it does not consider that many crashes involve more than one emphasis area. The correlation matrix shown in **Table 6** summarizes how often each emphasis area acts as a contributing factor to another emphasis area (e.g., how often a roadway departure crash involved a speeding vehicle). Each column in **Table 6** summarizes the total number of fatalities and serious injuries for an individual emphasis area. Each row in that column indicates how often another emphasis area contributed to that total. For example, 44% of roadway departure fatalities and serious injuries also involved an impaired driver.

Table 6 summarizes contributing factors on a crash level rather than a vehicle or driver level. For example, a correlation between speeding and impaired driving means that a crash involved a driver who was speeding and a driver (same or different) who was impaired. For that reason, it is easier to draw conclusions between a behavioral emphasis area and a roadway condition emphasis area than it is to draw conclusions between two behavioral emphasis areas.

Table 6: Correlation Matrix: Emphasis Area KA Crashes

	Impaired Driving	Speeding	Occupant Protection	Roadway Departure	Intersections	Young Drivers	Bicyclists	Pedestrians	Aging Road Users	Motorcyclists	Heavy Vehicles	Work Zones	Farm Equipment
Total	663	568	423	845	636	277	45	70	356	134	136	11	5
Impaired Driving	-	43%	51%	44%	30%	28%	18%	34%	24%	16%	26%	36%	40%
Speeding	37%	-	43%	39%	25%	39%	16%	6%	18%	35%	32%	55%	60%
Occupant Protection	35%	35%	-	35%	21%	23%	0%	0%	15%	0%	23%	18%	40%
Roadway Departure	56%	58%	66%	-	0%	45%	4%	1%	28%	34%	36%	36%	0%
Intersections	29%	28%	27%	0%	-	43%	58%	54%	51%	39%	26%	45%	20%
Young Drivers	12%	19%	13%	15%	19%	-	24%	10%	9%	7%	9%	18%	40%
Bicyclists	1%	1%	0%	0%	4%	4%	-	0%	3%	0%	1%	0%	0%
Pedestrians	4%	1%	0%	0%	6%	3%	0%		6%	0%	3%	0%	0%
Aging Road Users	13%	11%	12%	12%	28%	12%	20%	30%	-	22%	14%	9%	0%
Motorcyclists	3%	8%	0%	5%	8%	4%	0%	0%	8%	-	3%	9%	0%
Heavy Vehicles	5%	8%	7%	6%	6%	4%	2%	4%	5%	3%	-	9%	0%
Work Zones	1%	1%	0%	0%	1%	1%	0%	0%	0%	1%	1%	-	0%
Farm Equipment	0%	1%	0%	0%	0%	1%	0%	0%	0%	0%	0%	0%	-

	LEGEND	
	EA Proportion by Column	Top 3 values
Mini	mum Maxi	mum

For the four emphasis areas with the most fatalities and serious injuries, the project team summarized additional statistics beyond those indicated in **Table 6**. **Table 7** through **Table 10** summarize these additional statistics.

Table 7: Additional Roadway Departure Statistics

Factor	Key Data Points
Descent or addition	76% dry
Pavement condition	24% wet
Lighting	62% dawn, daylight, or dusk
	4% dark with roadway lighting
	34% dark without roadway lighting
Boodway augusture	55% straight
Roadway curvature	45% curve
	14% urban
Area type	86% rural
	27% left
Roadway departure direction	40% right
	33% unknown

Table 8: Additional Intersection Statistics

Factor	Key Data Points			
Intercection type	25% at signalized intersections			
intersection type	75% at unsignalized intersections			
	41% angle			
	19% fixed object			
	15% rear end			
Crash type	7% head on			
	7% pedestrian			
	11 % other			
	70% dawn, daylight, or dusk			
Lighting	10% dark with roadway lighting			
	20% dark without roadway lighting			
Area type	50% urban			
	50% rural			

Table 9: Additional Impaired Driving Statistics

Factor	Key Data Points
Type of impairment*	44% alcohol
	5% drugs
	58% distraction
	15% drowsy
Area tune	29% urban
Area type	71% rural
	55% dawn, daylight, or dusk
Lighting	8% dark with roadway lighting
	37% dark without roadway lighting

*Sum exceeds 100% because multiple impairments can be present in the same crash

 Table 10: Additional Speeding Statistics

Factor	Key Data Points
	15% angle
	50% fixed object
Crash type	12% rear end
	11% head on
	12 % other
Area type	27% urban
	73% rural
	54% ≤10 mph
	18%11–15 mph
Speed difference*	9% 16–20 mph
	11% 21–30 mph
	9% >30 mph
Roadway curvature	64% straight
	36% curve

*Difference between vehicle speed and the speed limit or maximum safe speed for conditions

High-Injury Network

The High-Injury Network (HIN) represents the highest concentration of fatal and serious injury crashes on the TJPDC region roadway network. The project team developed the HIN by identifying 0.5-mile segments that meet a minimum crash criterion established for each jurisdiction.

Minimum Crash Criteria

The project team met with each jurisdiction to determine the minimum crash criterion that a 0.5-mile segment must meet to be included in the HIN, using 2018–2022 crash data. For jurisdictions with lower numbers of fatal (K) and serious injury (A) crashes or where those fatal and serious injury crashes were more spread throughout the jurisdiction, the project team selected a minimum crash criterion that also considered minor injury (B) crashes. **Table 11** summarizes the minimum crash criterion selected for each jurisdiction. The project team evaluated crash data separately for each direction of travel on limited-access facilities (e.g., interstates). On all other roadways, the project team evaluated crashes in both directions.

Sliding Window Analysis

The project team used a sliding window analysis to identify segments that met the minimum crash criteria for inclusion in the HIN. **Figure 3** illustrates the sliding window analysis methodology. The project team first evaluated the first 0.5-mile segment on a roadway to determine if the minimum crash criteria was met. The project team then shifted the 0.5-mile analysis window by 0.1-mile increment at a time and evaluated each new 0.5-mile segment. The project team repeated this process for the full roadway network. Any 0.5-mile segment that met the minimum criteria was included in the HIN, even if it overlapped with another qualifying segment. For any roadways shorter than 0.5 miles, the minimum crash criteria must have been met over the total length of the roadway for that roadway to be included in the HIN.



Figure 3: Sliding Window Analysis Methodology

Table 11: H	IN Minimum	Crash Criteria
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Jurisdiction

Albemarle County

City of Charlottesville

Fluvanna County

Greene County

Louisa County

Nelson County

Minimum Crash

Criteria

2 KA crashes

3 KAB crashes

2 KAB crashes

2 KAB crashes

2 KAB crashes

2 KAB crashes

HIN Segment Ranking

The project team calculated the crash cost per mile using all fatal and injury crashes for each HIN segment using VDOT's 2023 comprehensive crash costs shown in **Table 12**.

The project team then calculated a segment and mileage rank for each segment as follows:

- **>> Segment Rank:** The project team ranked segments from one to the total number of segments based on the crash cost per mile. For example, the 0.5-mile segment with the highest crash cost per mile was assigned rank one, and the 0.5-mile segment with the second-highest crash cost per mile was assigned rank two.
- > Mileage Rank: The project team assigned segments a mileage rank based on the cumulative length of segments with a higher segment rank. For example, the top-ranked segment was assigned a mileage rank of 0.5 miles. The second-ranked segment was assigned a mileage rank of 1.0 mile, provided that it did not overlap with the top-ranked segment. If it overlapped with the top-ranked segment, the mileage rank increased from 0.5 miles by the length of the second-ranked segment that did not overlap.

The project team then categorized the segments into four tiers based on the mileage rank:

- **> Tier 1:** Segments with a mileage rank less than or equal to 10 miles (i.e., the 10 miles of roadway segments with the highest crash cost per mile)
- » Tier 2: Segments with a mileage rank between 10 and 25 miles
- » Tier 3: Segments with a mileage rank between 25 and 50 miles
- » Tier 4: Segments with a mileage rank higher than 50 miles

Crash Severity	Crash Cost		
Fatality (K)	\$15,446,715		
Suspected Serious Injury (A)	\$903,948		
Suspected Minor Injury (B)	\$297,620		
Possible Injury (C)	\$170,636		

Table 12: Crash Cost by Severity

Results

The HIN comprises approximately 400 miles across the TJPDC region as shown in **Figure 4**. **Table 13** summarizes the number and percentage of the total roadway mileage within each jurisdiction included in the HIN and the number and percentage of crashes that occurred on HIN segments.



Figure 4: High-Injury Network

Table 17. LUN	Crachas and	Cogmont	Milach	Jurisdiction	(2010 2022)
	Clashes and	Segment	Milles D	JUNSUICTION	(2010-2022)

Jurisdiction	Crash Severities Included	Segment Miles in HIN	% Miles	Crashes in HIN	% Crashes
Albemarle County	КА	125	7%	560	72%
City of Charlottesville	КАВ	26	17%	342	84%
Fluvanna County	КАВ	62	11%	250	74%
Greene County	КАВ	46	12%	313	83%
Louisa County	КАВ	71	8%	521	62%
Nelson County	КАВ	53	7%	278	75%

Jurisdiction Crash Summaries

The project team compiled jurisdiction-specific crash summaries in the **Appendix**, including an HIN map, fatality and serious injury charts by emphasis area and year, and tables summarizing intersection and segment safety needs. The project team identified intersection safety needs as any intersection that ranked highly within the jurisdiction across the following categories using 2018–2022 crash data; the project team included any crash within 250 feet of each intersection:

- » Total number of crashes
- » Number of fatal and serious injury crashes
- Number of equivalent property damage only (EPDO) crashes; EPDO crashes are calculated using the following weights:
 - **»** K=160
 - ≫ A=160
 - **≫** B=20
 - » C=10
 - » O=1
- » PSI

The project team identified segment safety needs as any roadway segment that ranked highly within the jurisdiction across the following categories using 2018–2022 crash data:

- » HIN
- » PSI
- » Regional PBSAP

Site Visits

The project team identified a preliminary list of locations in need of safety improvements based on the following considerations.

- » Intersections with a high number of total crashes
- Intersections with a high number of fatalities or serious injuries
- » High-ranking intersections or segments for PSI
- » High-ranking segments for PBSAP
- » Segments on the HIN
- Locations with multiple comments in public survey

The project team then met with the Working Group to refine the list based on local input about priorities and previously identified projects. The project team then visited each location listed in **Table 14** to observe geometric conditions and driver behavior and document potential countermeasures or improvements to be refined during the recommendations phase.

Table 14: Site Visit Locations by Jurisdiction

Jurisdiction	Site Visit Location			
	>> US 29 at I-64 interchange			
Albemarle County	» US 29 at Greenbrier Drive			
	>> US 29 near Charlottesville Fashion Square			
	» US 29 between Woodbrook Drive and Carrsbrook Drive			
	>> Proffit Road at Pritchett Lane			
	>> 5th Street SW between 5th Street Station and Harris Road			
	> Cherry Avenue at 5th Street SW			
City of Charlottesville	» Includes crosswalks at Tonsler Park			
City of Charlottesville	>> W Main Street between 14th Street and 10th Street			
	>> W Main Street at Ridge Street			
	>> E High Street between Locust Avenue and US 250			
	» US 250 at Diamond Road			
Eluvanna County	>> S Boston Road between Route 53 and River Ridge Drive			
rtuvanna County	» Route 53 at Route 619			
» Route 53 at Martin Kings Road				
>> US 29 at Cedar Grove Road/Matthew Mill Road				
	>> Preddy Creek Road near Daniels Road			
	» US 33 at US 29			
Greene County	» Includes intersections to the west on US 33			
	» Amicus Road east of Swift Run Road and at US 33			
	>> US 33 at Swift Run Road			
	>> US 33 east of Skyline Drive			
	» Route 22 east of US 15			
	» US 33 at Route 22			
Louisa County	» US 33 at Route 208			
	>> Route 208 south of Jack Jouett Road			
	» I-64 interchange at Zion Crossroads			
	» US 60 near Horsley Lane			
	» US 29 in Colleen			
Nolcon County	» Route 151 at Route 56			
Netson County	» US 29 in Lovingston			
	» US 29 at Route 6			
	>> Route 151 in Nellysford and Brent Gap			

Community Conditions

This section summarizes demographic, socioeconomic, and environmental justice data to understand the distribution of roadway users throughout the TJPDC region.

Disadvantaged Community Indicators

The project team identified and analyzed disadvantaged communities throughout the TJPDC regions using the CEJST as part of the Community Conditions section. The CEJST serves as the primary tool for federal agencies to identify eligible disadvantaged communities for programs under the Justice40 Initiative, which aims to deliver 40% of overall benefits from federal investments in climate and clean energy to these communities. It highlights communities that have historically been overburdened and underserved within eight categories and associated economic indicators. The eight categories of burden are listed below:

- > Climate Change: Evaluates the likelihood of flooding events and their potential impact on communities and measures exposure to particulate matter from diesel exhaust, a significant pollutant.
- > Energy: Assesses the financial burden of energy expenses on households and considers the distance to hazardous waste sites, which can affect living conditions and health.
- **>> Health:** Measures rates of asthma and chronic conditions within the community, influenced by environmental pollution and often exacerbated by environmental and socioeconomic factors.
- > Housing: Identifies homes without adequate plumbing and the presence of lead-based paint, which can affect sanitation and pose serious health risks.
- > Legacy Pollution: Indicates closeness to sites designated for cleanup due to hazardous contamination.
- > Transportation: Evaluates exposure to trafficrelated pollution and the burden of high traffic volumes.
- Water and Wastewater: Measures the impact of wastewater discharge on water quality in the community and considers the risks associated with leaks or releases from underground storage tanks.

Workforce Development: Captures rates of unemployment in the community, which affects economic stability, along with levels of poverty and the prevalence of households where English is not the primary language, impacting access to resources and opportunities.

Communities are considered disadvantaged if they meet 90th percentile thresholds for any of categories and are "in the 65th percentile or above for number of households with income less than twice the federal poverty level." Further, all communities that are within Federally Recognized Tribes are classified as disadvantaged communities and all communities that are "completely surrounded by other disadvantaged communities and are at or above the 50th percentile for low-income as disadvantaged communities."

USDOT developed the ETC Index to support the CEJST. Its primary aim is to remedy decades of underinvestment in transportation infrastructure in communities nationwide. It allows every community to evaluate the transportation burdens they face and understand how investments can mitigate or reverse these issues. This tool highlights transportation-related burdens by census tract, identifying areas with:

- > Transportation Insecurity: When residents in that census tract are more likely to be unable to reliably access transportation to meet the needs of their daily life (e.g., access to a vehicle)
- > Climate and Disaster Risk Burden: Future and current risks to residents from climate and natural disasters (e.g., potential losses from climate and natural disasters)
- > Environmental Burden: Residents' exposure to pollution and other harmful elements caused from the built environment
- > Health Vulnerability: Prevalence of health conditions (e.g., asthma, cancer)
- Social Vulnerability: Populations at a higher risk due to social conditions (e.g., poverty, crowded housing)

The project team used CEJST as the primary tool for identifying disadvantaged communities within the TJPDC region, offering a comprehensive approach for assessment. All maps displaying disadvantaged communities were based on CEJST data. While the ETC was not used in the mapping process, it provided direct statistics and insights into the transportation burdens faced by each community.

Albemarle County

County Overview

Albemarle County features a mix of rural and urban development, encompasses a significant portion of the University of Virginia's campus, and provides access to the Blue Ridge Mountains to the west.

I-64 and U.S. Routes 29 and 250 traverse the county, providing vital regional connections. These corridors are essential for linking Albemarle's rural areas with larger metropolitan regions. The county's local roads serve both residential and rural areas. A map of Albemarle County is shown in **Figure 5** and a summary of demographic data is shown in **Table 15**.



Figure 5: Albemarle County

Albemarle County At a Glance			
2022 Estimated Population	112,513		
Median Age	39.7		
Percent of People of Color	21%		
Racial Distri	bution		
White	79% (88,455)		
Black or African American	9% (9,966)		
American Indian and Alaska Native	<1% (125)		
Asian	6% (6,319)		
Native Hawaiian and Other Pacific Islander	<1% (34)		
Some Other Race	1% (1,789)		
Two or More Races	5% (5,825)		
2022 Commu	te Mode		
Car, Truck, or Van – Drove Alone	68% (36,753)		
Car, Truck, or Van – Carpooled	8% (4,134)		
Public Transportation	2% (1,107)		
Walk	3% (1,356)		
Taxicab, Motorcycle, or Other Means	1% (771)		
Work from Home	18% (9,716)		
2022 Households			
Average Household Size	2.36		
Percentage of Households Without Access to a Vehicle	5%		
2022 Median Household Income	\$97,708		

Table 15: Albemarle County At a Glance

Disadvantaged Communities

Albemarle County Transportation Vulnerability Per Justice40 ETC Census Tract Data

The ETC provided valuable insights into the transportation burdens faced by each community. In Albemarle County, ETC disadvantaged areas were ranked in the 93rd percentile for transportation cost burdens and the 22nd percentile for transportation access. On average, households in these areas spend 28% of their income on transportation. Additionally, an estimated 34% of households within these areas do not own vehicles.

- » 6 | Total Percent of Population Living in Disadvantaged Areas
- » 93rd | Percentile for Transportation Cost Burden
- » 22nd | Percentile for Transportation Access

Albemarle County Disadvantaged Communities Per Justice40 CEJST Census Tract Data

Figure 6 shows the disadvantaged communities within Albemarle County at the census tract level, using the disadvantaged communities indicator of the CEJST. The CEJST provides a comprehensive approach to identifying disadvantaged communities, including indicators beyond transportation that the ETC does not consider. Based on the CEJST, Census Tract 109.04 is the only tract within the county that meets the criteria for a disadvantaged community.



2% of all serious injuries and fatalities resulting from crashes from 2018–2022 occurred in disadvantaged communities within Albemarle County.

Figure 6: Albemarle County Disadvantaged Communities

City of Charlottesville

City Overview

The City of Charlottesville, located within Albemarle County, is entirely independent of any county or political subdivision. It features a mix of a dense downtown area and residential neighborhoods, with the University of Virginia extending into the city's western side.

Charlottesville is regionally served by U.S. Routes 250 and 29, State Route 20, and I-64, which passes through its southeastern corner. Local roadways provide the main connections within the city. A map of the City of Charlottesville is shown in **Figure 7** and a summary of demographic data is shown in **Table 16**.



Legend U.S. Routes and Interstate Roadways State and Local Roadways Rivers, Streams, Lakes, and Ponds City of Charlottesville Boundary

Figure 7: City of Charlottesville

Table 16: City of Charlottesville At a Glance

City of Charlottesville At a Glance			
2022 Estimated Population	46,289		
Median Age	32.4		
Percent of People of Color	31%		
Racial Distri	bution		
White	69% (31,716)		
Black or African American	17% (7,945)		
American Indian and Alaska Native	<1% (70)		
Asian	7% (3,237)		
Native Hawaiian and Other Pacific Islander	-		
Some Other Race	1% (577)		
Two or More Races	% (62,744)		
2022 Commu	te Mode		
Car, Truck, or Van – Drove Alone	54% (12,893)		
Car, Truck, or Van – Carpooled	6% (1,359)		
Public Transportation	5% (1,182)		
Walk	13% (3,021)		
Taxicab, Motorcycle, or Other Means	4% (933)		
Work from Home	18% (4,282)		
2022 Households			
Average Household Size	2.22		
Percentage of Households Without Access to a Vehicle	12%		
2022 Median Household Income	\$67,177		

Disadvantaged Communities

City of Charlottesville Transportation Vulnerability Per Justice40 ETC Census Tract Data

The ETC highlighted the transportation burdens faced by each community. In the City of Charlottesville, ETC disadvantaged areas ranked in the 56th percentile for transportation cost burden and the 32nd percentile for transportation access. On average, households in these areas spend 18% of their income on transportation. Additionally, an estimated 13% of households within these areas do not own vehicles. The City of Charlottesville's relatively lower percentile rankings could be attributed to the existing robust transit system.

- » 16% | Total Percent of Population Living in Disadvantaged Areas
- » 56th | Percentile for Transportation Cost Burden
- >> 32nd | Percentile for Transportation Access

City of Charlottesville Transportation Vulnerability Per Justice40 CEJST Census Tract Data

Figure 8 shows the disadvantaged communities within the City of Charlottesville at the census tract level, using the Disadvantaged Communities Indicator of the CEJST. The CEJST provides a comprehensive approach to identifying disadvantaged communities, including indicators beyond transportation that the ETC does not consider. Based on the CEJST, Census Tracts 2.02 and 5.01 are the only tracts within the city that meet the threshold for at least one of the CEJST's categories of burden, identifying it as a disadvantaged community.



17% of all serious injuries and fatalities resulting from crashes from 2018–2022 occurred in disadvantaged communities within City of Charlottesville.

Figure 8: City of Charlottesville Disadvantaged Communities

Louisa County

County Overview

Louisa County is largely rural and located to the east of Albemarle County. Only about 10% of the county is developed as urban, residential, or industrial. The rest encompasses 71% natural and planted forest lands; 16% crop, pasture, and open land; and 3% bodies of water.

I-64 and U.S. Routes 250, 33, 15, and 522 facilitate essential regional connections to surrounding metropolitan areas, making these corridors vital for local commuting and regional travel. A map of Louisa County is shown in **Figure 9** and a summary of demographic data is shown in **Table 17**.



Figure 9: Louisa County

Table 17: Louisa County At a Glance

Louisa County At a Glance			
2022 Estimated Population	38,106		
Median Age	45.0		
Percent of People of Color	22%		
Racial Distri	bution		
White	78% (29,805)		
Black or African American	14% (5,130)		
American Indian and Alaska Native	<1% (72)		
Asian	1% (185)		
Native Hawaiian and Other Pacific Islander	<1% (11)		
Some Other Race	1% (510)		
Two or More Races	6% (2,393)		
2022 Commute Mode			
Car, Truck, or Van – Drove Alone	78% (13,670)		
Car, Truck, or Van – Carpooled	10% (1,833)		
Public Transportation	<1% (55)		
Walk	<1% (85)		
Taxicab, Motorcycle, or Other Means	1% (129)		
Work from Home	11% (1,843)		
2022 Households			
Average Household Size	2.59		
Percentage of Households Without Access to a Vehicle	4%		
2022 Median Household Income	\$76,594		

Disadvantaged Communities

Louisa County Transportation Vulnerability Per Justice40 ETC Census Tract Data

The ETC highlighted the transportation burdens faced by each community. In Louisa County, ETC disadvantaged areas ranked in the 96th percentile for transportation access and the 93rd percentile for transportation insecurity. Transportation insecurity is the average of an area's transportation access, cost burden, and traffic safety rankings. On average, residents of disadvantaged areas in Louisa County must drive a minimum of 27 minutes to a park and approximately 16 minutes to a grocery store.

- » 35% | Total Percent of Population Living in Disadvantaged Areas
- >> 96th | Percentile for Transportation Access
- » 93rd | Percentile for Transportation Insecurity

Louisa County Disadvantaged Communities Per Justice40 CEJST Census Tract Data

Figure 10 shows the disadvantaged communities within Louisa County at the census tract level, using the Disadvantaged Communities Indicator of the CEJST. The CEJST provides a comprehensive approach to identifying disadvantaged communities, including indicators beyond transportation that the ETC does not consider. Based on the CEJST, Census Tracts 9502.01 and 9504 are the only tracts within the county that meet the threshold for at least one of the CEJST's categories of burden, identifying it as a disadvantaged community.



22% of all serious injuries and fatalities resulting from crashes from 2018–2022 occurred in disadvantaged communities within Louisa County.

Figure 10: Louisa County Disadvantaged Communities

Greene County

County Overview

Greene County is a small, rural community located north of Albemarle County, characterized by its mountains, forests, and open land on the western side. It serves as a gateway to the Blue Ridge Mountains and Shenandoah National Park.

U.S. Routes 33 and 29 intersect in the county, providing access to the parks, mountains, and larger metropolitan areas like Charlottesville, Richmond, and Washington, DC. A map of Greene County is shown in **Figure 11** and a summary of demographic data is shown in **Table 18**.



Table 18: Greene County At a Glance

Greene County At a Glance			
2022 Estimated Population	20,631		
Median Age	41.7		
Percent of People of Color	19%		
Racial Distri	bution		
White	81% (16,664)		
Black or African American	7% (1,326)		
American Indian and Alaska Native	<1% (18)		
Asian	2% (481)		
Native Hawaiian and Other Pacific Islander	<1% (15)		
Some Other Race	5% (1,095)		
Two or More Races	5% (1,032)		
2022 Commute Mode			
Car, Truck, or Van – Drove Alone	72% (7,585)		
Car, Truck, or Van – Carpooled	13% (1,402)		
Public Transportation	1% (136)		
Walk	1% (116)		
Taxicab, Motorcycle, or Other Means	2% (145)		
Work from Home	11% (1,173)		
2022 Households			
Average Household Size	2.67		
Percentage of Households Without Access to a Vehicle	2%		
2022 Median Household Income	\$81,338		

Disadvantaged Communities

Greene County Transportation Vulnerability Per Justice40 ETC Census Tract Data

The ETC highlighted the transportation burdens faced by each community. In Greene County, about a quarter of the total population lives in ETC disadvantaged areas. These areas are ranked in the 76th percentile for transportation access and the 75th percentile for transportation insecurity. Transportation insecurity is the average of an area's transportation access, cost burden, and traffic safety rankings. On average, 5% of households within these areas do not own vehicles.

- » 24% | Total Percent of Population Living in Disadvantaged Areas
- » 76th | Percentile for Transportation Access
- » 75th | Percentile for Transportation Insecurity

Greene County Transportation Vulnerability Per Justice40 CEJST Census Tract Data

Figure 12 shows the disadvantaged communities within Greene County at the census tract level, using the Disadvantaged Communities Indicator of the CEJST. The CEJST provides a comprehensive approach to identifying disadvantaged communities, including indicators beyond transportation that the ETC does not consider. No disadvantaged communities were identified by the CEJST.



No serious injuries and fatalities resulting from crashes from 2018–2022 occurred in disadvantaged communities within Greene County.

Figure 12: Greene County Disadvantaged Communities

Nelson County

County Overview

Nelson County is southwest of Albemarle County and is a rural community known for its natural beauty and historic sites. It is bordered by the James River to the south and east and the Blue Ridge Mountains to the north and west, with a large portion of the western section in the George Washington National Forest.

U.S. Route 29 runs through the county from north to south, I-64 passes through the northern corner, and U.S. Route 60 crosses the southern corner. A map of Nelson County is shown in **Figure 13** and a summary of demographic data is shown in **Table 19**.



Figure 13: Nelson County

Nelson County At a Glance			
2022 Estimated Population	14,773		
Median Age	50.7		
Percent of People of Color	18%		
Racial Distri	bution		
White	82% (12,160)		
Black or African American	12% (1,830)		
American Indian and Alaska Native	<1% (10)		
Asian	<1% (29)		
Native Hawaiian and Other Pacific Islander	-		
Some Other Race	3% (367)		
Two or More Races	3% (377)		
2022 Commute Mode			
Car, Truck, or Van – Drove Alone	58% (93,762)		
Car, Truck, or Van – Carpooled	15% (998)		
Public Transportation	<1% (10)		
Walk	2% (152)		
Taxicab, Motorcycle, or Other Means	2% (92)		
Work from Home	23% (1,481)		
2022 Households			
Average Household Size	2.39		
Percentage of Households Without Access to a Vehicle	6%		
2022 Median Household Income	\$64,028		

Table 19: Nelson County At a Glance
Disadvantaged Communities

Nelson County Transportation Vulnerability Per Justice40 ETC Census Tract Data

The ETC highlighted the transportation burdens faced by each community. In Nelson County, close to 50% of the total population lives in ETC disadvantaged areas. These areas are ranked in the 94th percentile for transportation access and the 93rd percentile for transportation insecurity. Transportation insecurity is the average of an area's transportation access, cost burden, and traffic safety rankings. On average, 12% of households within these areas do not own vehicles.

- » 44% | Total Percent of Population Living in Disadvantaged Area
- >> 94th | Percentile for Transportation Access
- » 93rd | Percentile for Transportation Insecurity

Nelson County Transportation Vulnerability Per Justice40 CEJST Census Tract Data

Figure 14 shows the disadvantaged communities within Nelson County at the census tract level, using the Disadvantaged Communities Indicator of the CEJST. The CEJST provides a comprehensive approach to identifying disadvantaged communities, including indicators beyond transportation that the ETC does not consider. No disadvantaged communities were identified by the CEJST.



No serious injuries and fatalities resulting from crashes from 2018–2022 occurred in disadvantaged communities within Nelson County.

Figure 14: Nelson County Disadvantaged Communities

Fluvanna County

County Overview

Strategically located between the Cities of Charlottesville and Richmond, Fluvanna County is a rural community known for its natural beauty and outdoor activities.

U.S. Route 15 runs directly through the center of the county, serving as the major regional connector for residents and visitors. I-64 and U.S. Route 250 pass through the northern corner, supported by various state and local roads that connect the county to larger highways and nearby metropolitan areas. A map of Fluvanna County is shown in **Figure 15** and a summary of demographic data is shown in **Table 20**.



Figure 15: Fluvanna County

Table 20: Fluvanna County At a Glance

Fluvanna County	At a Glance
2022 Estimated Population	27,442
Median Age	43.1
Percent of People of Color	23%
Racial Distri	bution
White	77% (21,205)
Black or African American	13% (3,559)
American Indian and Alaska Native	<1% (33)
Asian	2% (381)
Native Hawaiian and Other Pacific Islander	<1% (23)
Some Other Race	2% (529)
Two or More Races	6% (1,712)
2022 Commu	te Mode
Car, Truck, or Van – Drove Alone	75% (9,963)
Car, Truck, or Van – Carpooled	9% (1,212)
Public Transportation	1% (90)
Walk	1% (120)
Taxicab, Motorcycle, or Other Means	2% (231)
Work from Home	12% (1,548)
2022 House	eholds
Average Household Size	2.57
Percentage of Households Without Access to a Vehicle	3%
2022 Median Household Income	\$90,766

Disadvantaged Communities

Fluvanna County Transportation Vulnerability Per Justice40 ETC Census Tract Data

The ETC highlighted the transportation burdens faced by each community. In Fluvanna County, about a quarter of the total population lives in ETC disadvantaged areas. These areas are ranked in the 84th percentile for transportation access and the 80th percentile for transportation insecurity. Transportation insecurity is the average of an area's transportation access, cost burden, and traffic safety rankings. On average, 4% of households within these areas do not own vehicles.

- » 24% | Total Percent of Population Living in Disadvantaged Areas
- >> 84th | Percentile for Transportation Access
- >> 80th | Percentile for Transportation Insecurity

Fluvanna County Transportation Vulnerability Per Justice40 CEJST Census Tract Data

Figure 16 shows the disadvantaged communities within Fluvanna County at the census tract level, using the Disadvantaged Communities Indicator of the CEJST. The CEJST provides a comprehensive approach to identifying disadvantaged communities, including indicators beyond transportation that the ETC does not consider. No disadvantaged communities were identified by the CEJST.



No serious injuries and fatalities resulting from crashes from 2018–2022 occurred in disadvantaged communities within Fluvanna County.

Figure 16: Fluvanna County Disadvantaged Communities

PUBLIC ENGAGEMENT

Overview of Engagement Rounds

Between December 2023 and June 2025, TJPDC conducted three rounds of public engagement to inform the development of Move Safely Blue Ridge. Stakeholders, including the general public, were asked to identify roadway safety concerns and potential solutions across six local jurisdictions in Virginia's Planning District 10. Through the engagement process, the project team aimed to ensure community priorities were reflected in the safety action plan, expand participation among historically underrepresented and underengaged groups, and foster support for the solutions and strategies outlined in the safety action plan. The focus of each round of engagement is outlined below:

- » Round 1: Identifying the region's values, issues, and opportunities
- » Round 2: Engaging on roadway safety solutions and priorities
- » Round 3: Reviewing the safety action plan

Public Engagement Goals:





Stakeholders Engaged:



Community Champions:

The project team engaged with nine Community Champions to expand outreach, build support, and increase awareness for the development of Move Safely Blue Ridge. These individuals, recommended by Working Group members and community leaders across the region, represented a diverse range of backgrounds, including faith-based leadership, the head of a rural food pantry, and a staff member from a local community health center. During **Round 1** of public engagement, these Community Champions helped raise awareness and mobilize support for the development of the safety action plan. In **Round 2**, these advocates played an essential role in obtaining community feedback on prioritizing solutions to be implemented within the plan.





Notable Contributions by Community Champions:

- Spearheaded outreach at Feeding Greene Pantry, engaging 81 individuals, the highest number of interactions at a single pop-up
- » Digitally distributed partner toolkit via social media channels to 500+ residents
- » Recorded a video testimonial highlighting the importance of roadway safety efforts

Project Website:

The MoveSafelyBlueRidge.com website served as a central hub for public engagement and project updates. The site featured:

- » Regular updates on the engagement process and project milestones
- » A sign-up portal for residents to receive newsletters and engagement opportunities
- » A calendar of upcoming and past public meetings and pop-up events
- » Resources on roadway safety, including tips for cyclists, pedestrians, and drivers



Snapshot of Outreach Strategies:

- » Flyer distributions at local businesses
- » Flyers placed on community bulletin boards
- Distribution of project materials via TJPDC's social media channels
- Jurisdiction newsletters (e.g., Louisa County Newsletter)
- » Digital signage at government buildings
- Community digital calendars (e.g., Cville Calendar)



Public Engagement Activities

Round 1: Identifying the Region's Values, Issues, and Opportunities

Regional Safety Summit January 10, 2024

The Regional Safety Summit served as a foundational step in developing Move Safely Blue Ridge. Representatives from multiple jurisdictions, including VDOT and TJPDC staff and community members, gathered to establish a collective understanding of roadway safety challenges and solutions. At the summit, the project team introduced the SS4A program and the Safe System Approach, reinforcing that traffic fatalities and serious injuries are preventable through shared responsibility.

Participants engaged in discussions on the four Es of roadway safety—engineering, education, enforcement, and emergency response. Breakout sessions facilitated conversations on identifying unsafe intersections, high-traffic areas for outreach, and past safety improvement successes and challenges. These sessions helped shape priorities for the safety action plan, and participants closed the summit by reflecting on their motivations for involvement.







Online Interactive Survey Between May 17, 2024, and June 30, 2024,

TJPDC invited the public to participate in an online survey, where they could pinpoint specific roadway safety concerns on an interactive map. Participants placed icons to indicate issues such as speeding, poor visibility, inadequate lighting, and dangerous intersections. The survey also gathered qualitative data on residents' general perceptions of roadway safety and their most pressing concerns. The collected responses helped the planning team identify regional hotspots for safety interventions and informed the selection of priority locations for targeted improvements. The planning team also provided the survey in Spanish and made it available in a paper format.





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Snapshot of Round 1 Pop-Ups:

- Louisa County | Louisa County Sheriff's Office Special Needs & Autism Awareness Festival, June 1, 2024
- Louisa County | Jack Jouett Day Festival, June 8, 2024
- Fluvanna County | Farmers' Market, June 9, 2024
- Albemarle County | Rivanna RiverFest (Albemarle), May 19, 2024
- Albemarle County | Albemarle Farmers' Market, June 15, 2024
- Greene County | Greene Farmers' Market, June 15, 2024
- Nelson County | Village of Lovingston Farmers' Market, June 19, 2024
- > Charlottesville | Farmers in the Park, June 26, 2024
- Albemarle County | Healthy Streets/Healthy People Fair, June 29, 2024
- Nelson County | Nelson County Pantry Food Distribution, June 29, 2024
- Albemarle County | Church of Our Savior Episcopal Food Pantry, June 28, 2024
- Greene County | Feeding Greene Pantry Food Distribution, June 18 and 25, 2024
- City of Charlottesville | Charlottesville City Market Pop-Up, June 22, 2024





Round 1 Public and Virtual Meetings:

- » Greene County | Greene County Library, June 10, 2024
- » Charlottesville | Carver Recreation Center, June 10, 2024
- Albemarle County | Albemarle County Office Building, June 11, 2024
- » Louisa County | Betty Queen Center, June 11, 2024
- Fluvanna County | Fluvanna County Public Library, June 12, 2024
- » Nelson County | Nelson Center, June 12, 2024
- » Virtual Public Meeting, June 20, 2024



Round 2: Engaging on Roadway Safety Solutions

Interactive Public Survey/Activity

This engagement activity allowed participants to prioritize potential safety solutions. Each participant received five tokens to allocate across three categories: engineering, education, and enforcement. They then selected their preferred solutions within each category—such as enhanced crosswalks, traffic-calming measures, increased lighting, and additional signage—by placing stickers on their chosen options. TJPDC gave participants postcards with ways to stay safe on the roads and additional information on how to stay engaged with Move Safely Blue Ridge.

The project team made an interactive public activity available in both online and paper formats for community participation. A total of 686 community members completed the online survey.

Pop-Up Events

A total of 690 community members from all jurisdictions participated in Round 2's in-person activities, including the public engagement activity, to provide input on their preferred roadway safety solutions. Below is a list of pop-up events held during Round 2 engagement:

- Nelson County | Sheriff's Listening Session, November 7, 2024
- Louisa County | High School Football First Responders Appreciation Night, November 8, 2024
- Nelson County | Unity in Community Faith-Based Meeting, November 11, 2024
- » Greene County | Feeding Greene, November 13, 2024
- » Fluvanna County | Public Library, November 15, 2024
- » Albemarle County | Northside Library, November 15, 2024
- Nelson County | First Responders 5K Race, November 16, 2024
- » City of Charlottesville | City Market, November 16, 2024
- Albemarle County | Darden Towe Park, November 16, 2024
- » City of Charlottesville | Central Library, November 18, 2024
- » Albemarle County | Scottsville Library, November 18, 2024
- » Louisa County | Louisa County Library, November 19, 2024
- » Albemarle County | Crozet Library, November 20, 2024
- » Fluvanna County | Fluvanna Hardware Store, November 20, 2024
- » City of Charlottesville | The Center at Belvedere, November 25, 2024
- » Virtual Webinar, December 11, 2024





Farmers and Ranchers Roundtable

TJPDC designed the Farmers and Ranchers Roundtable to address key issues affecting farm vehicle safety on rural roads. The event included farmers, ranchers, and foresters, along with a separate discussion with a wildlife-vehicle conflict expert. Its primary objectives included gathering input from the community to understand the challenges farmers and ranchers face regarding road safety. The planning team also aimed to increase awareness of specific intersections identified as having safety concerns that pose risks to roadway safety for the farming and ranching community. Additionally, the event fostered open discussions, promoting dialogue on potential safety solutions to address these challenges. Highlights from the conversation are below.

» Roadway Safety Concerns:

- » Left-hand turn risks due to vehicles passing slow-moving farm equipment
- » Speeding and frequent violations of double yellow lines
- » Limited visibility from large equipment obstructing sightlines

» Roadway Design Issues:

- » Insufficient turning radii for large farm vehicles
- » Lack of safe pull-off areas for farm equipment
- » Newly paved roads encouraging unsafe speeds

» Coordination and Education Needs:

- » Frustration with VDOT coordination related to safety improvement requests.
- » Need for public awareness campaigns about safely sharing the road with farm equipment
- » Calls for integrating farm vehicle safety into drivers' education programs

» Potential Solutions:

- » Improved signage (e.g., "Tractor Crossing" warnings, flashing lights for slow-moving vehicles)
- » Consider seasonal signage during harvest season to warn other road users of increased farm vehicles
- » Adjustments to passing zones and additional speed display signs
- » Increased law enforcement presence in high-risk areas
- >> Educate drivers on how to respond safely to wildlife on roadways to reduce swerving-related crashes and serious injuries
- >> Increase public awareness about high-risk wildlife crossing areas and the effectiveness of underpasses and exclusionary fencing in preventing collisions



East High Street Safety Demonstration Project

The City of Charlottesville and TJPDC partnered to improve safety at the East High Street and Meade Avenue intersection. As part of the effort, the project team held a public open house on February 25, 2025, where community members reviewed three potential redesigns. In addition to the open house, the project team conducted door-to-door outreach to surrounding businesses and residences to gather input. A survey conducted from mid-February 2025 to early March 2025 collected more than 350 responses, with community members giving their preference on which design the City should implement. This community feedback will inform a temporary improvement plan set to be tested in summer 2025, allowing residents to experience the proposed changes before permanent modifications are made.



Round 3: Reviewing the Safety Action Plan

The public engagement goal for Round 3 was to ensure a comprehensive review of the draft Safety Action Plan. The project team shared the draft plan with the Working Group and held meetings with each jurisdiction to gather valuable feedback about the proposed projects for each community. The project team then updated the draft plan to reflect this feedback and presented the final plan at each jurisdiction's board or council meeting. The aim of this engagement was to facilitate the adoption of the plan by each respective authority and the TJPDC governing body.



SPOT AND SYSTEMIC IMPROVEMENTS

This section details proposed spot and systemic infrastructure countermeasures to address safety challenges in the TJPDC region. The project team identified improvements and countermeasures by analyzing input from various data sources, including the Working Group, stakeholders, the public, existing conditions analysis, historical crash data trends, and industry best practices.

Project Identification

The project team collaborated with each jurisdiction to examine documented safety needs identified in the existing conditions section. Based on these needs and feedback from jurisdiction staff, the project team conducted site visits to investigate safety concerns further at select locations. The project team visited select intersections and roadway segments within each jurisdiction to evaluate field conditions, observe roadway user behavior, and document geometric challenges and safety concerns. The **Appendix** contains a summary of the site visits carried out in each jurisdiction.

In addition to observing field conditions, the project team examined crash patterns to identify potential infrastructure improvements. Jurisdictions also provided existing comprehensive plans, master plans, and corridor and intersection studies for review and inclusion in the project location identification process. The existing documentation from prior efforts provided insights into previouslyidentified safety needs and potential unprogrammed safety improvements.

The project team categorized proposed improvement locations as spot (location-specific) improvements or systemic improvements.

Spot improvements or countermeasures are targeted, location-specific improvements for an intersection or roadway segment where crash patterns can be attributed to intersection controls, land use context, or substandard roadway geometry. For instance, spot improvements may include adding or enhancing pedestrian infrastructure or upgrading the traffic signal to protected phasing. Systemic improvements or countermeasures are identified as a toolbox of countermeasures that are meant to enhance safety at multiple locations throughout the region. Systemic improvements may include advanced warning signage or rumble strips along longer roadway segments or a larger geographic area.

Prioritization Criteria for Spot Improvements

The project team reviewed and analyzed all potential spot improvements and developed a project prioritization matrix that ranks projects based on four categories informed by the Working Group. These categories include safety, demographics, implementation, and public need, and are described below. See **Appendix** for a prioritization scoring matrix legend.

Safety

The safety category focuses on ranking projects based on their ability to reduce crashes and their location on the high-injury network or an identified safety needs segment or intersection. Safety segments and intersections are identified within each jurisdiction and ranked.

Jurisdiction Safety Need Location

This subcategory checks if the project is on a highinjury network segment or if it is among the top three safety segment or intersection needs in the jurisdiction.

Max points = 30

Crash Reduction

The project team applied crash modification factors (CMFs) to the relevant crashes within the influence area of the proposed improvements to calculate the potential equivalent property damage only (EPDO) crash reduction.

Crash reduction scores are based on ranks within each jurisdiction. Max points = 30

Demographics

The demographics category focuses on ranking projects based on population and access data.

Disadvantaged Communities

This subcategory identifies if the project lies within a Climate & Economic Justice Screening Tool (CEJST)-identified census tract.

Max points = 5

Income

This subcategory identifies if the project lies within a census tract with an average household income less than the jurisdiction median household income.

Max points = 5

Non-Motorist Users

This subcategory identifies if the project lies within a census tract with median vehicle access below the median jurisdictional vehicle access and if the project is applicable to pedestrians and/or bicyclists.

Max points = 5

Implementation

The implementation category evaluates projects according to their projected costs and expected construction timelines once funding has been secured. This category assesses the readiness of a project for implementation and the resources required to complete it.

Cost

This subcategory identifies the projected cost related to all proposed improvements.

Max points = 10

Timeframe

This subcategory identifies the projected timeframe for all proposed improvements once funding is allocated.

Max points = 10

Public Need

The public need category assesses whether the proposed improvements are situated in locations where the public expressed safety concerns through the Move Safely Blue Ridge engagement efforts. Furthermore, it determines if the proposed improvements address previously-identified safety needs in prior documentation.

Identified Need

This subcategory identifies if the project addresses public safety concerns or previously identified safety concerns.

Max points = 5

Systemic Countermeasure Toolbox

The systemic countermeasure toolbox contains strategies to address specific traffic safety issues and challenges at multiple locations throughout the community. It provides transportation professionals with a range of options and resources to effectively mitigate risks, improve safety, and enhance the overall performance of roadways and transportation systems.

Jurisdiction-specific candidate locations for implementation are provided in the following section. The candidate locations are not an exhaustive list of eligible locations that may benefit from the proposed systemic countermeasure.



Edgeline Treatment

Edgeline treatment includes edgeline rumble strips or wider edge line markings. Edgeline rumble strips provide noise and vibration to alert drivers about to depart the roadway. They can be painted with a retroreflective coating to increase pavement edge visibility at night and during adverse weather conditions. Increasing the width of edgeline markings from the minimum normal line width of 4 inches to the maximum normal line width of 6 inches increases the visibility of roadway boundaries. Candidate locations for edgeline treatment consist of roads with sufficient shoulder space and higher speeds and traffic volumes (see VDOT IIM-LD-212 for more details). Installing edgeline treatment on nonfreeway facilities has the potential to reduce road delineation crashes by up to 16%.

Cost: \$

Sources: <u>VDOT IIM-LD-212</u>; FHWA <u>Rumble Strips</u>; FHWA <u>Wider Edge Lines</u>

Applicable Safety Emphasis Areas:

>> Roadway Departures

» Distracted Driving



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Centerline Rumble Strips

Centerline rumble strips provide noise and vibration to alert drivers who are about to enter opposing traffic. They can be painted with a retroreflective coating to increase pavement edge visibility at night and during extreme weather. Candidate locations consist of undivided roads with higher speeds and traffic volumes (see VDOT IIM-LD-212 for more details). Installing centerline rumble strips on non-freeway facilities has the potential to reduce head-on and sideswipe crashes by up to 24%.

Cost: \$

Sources: <u>VDOT IIM-LD-212</u>; FHWA <u>Rumble Strips</u>

Applicable Safety Emphasis Areas:

- » Roadway Departures
- » Distracted Driving



Curve Delineation

Curve delineation measures include signs and/or pavement markings that alert drivers to horizontal curves in the roadway. These markings consist of chevron signs, retroreflective plating, curve advisory signs, and flashing beacons. Speed advisory signs are required at curves with advisory speeds 15 mph below the speed limit and recommended at 10 mph below the speed limit. Applying chevrons has the potential to reduce nighttime crashes by 25%. Installing chevrons with flashing beacons has the potential to reduce nighttime crashes by 41%.

Cost: \$\$

Sources: FHWA Curve Delineation; MUTCD 11th Edition Chapter 2C

Applicable Safety Emphasis Areas:

» Roadway Departures



High-Visibility Backplates (HVSB)

Adding a 1-to-3-inch yellow retroreflective border to the backplates of traffic signals enhances their visibility, especially during dark or low-light conditions. This added visibility helps drivers more easily notice and interpret the signals, reducing the likelihood of running red lights and other traffic violations. Candidate locations consist of signalized intersections that do not possess any retroreflective back plating. Applying HVSB as a countermeasure has the potential to reduce all intersection crashes by 15%

Cost: \$

Sources: FHWA Backplates with Retroreflective boarder

Applicable Safety Emphasis Areas:

» Intersections



High-Friction Surface Treatment

High-friction surface treatments added to existing pavement help ensure vehicles have solid contact with the road and reduce the potential for skidding. Candidate locations consist of horizontal curves and interchange ramps. Applying high-friction surface treatment has the potential to reduce crashes by 24%.

Cost: \$\$\$

Sources: FHWA Pavement Friction Management

Applicable Safety Emphasis Areas:

» Roadway Departures



Advance Warning Signs and Pavement Marking

These signs or markings are designed to alert drivers that they are approaching an intersection and may be static, flashing, or dynamic. Candidate locations consist of stop-controlled intersections on high-speed roads, steep downgrades, or horizontal curves. Applying this countermeasure has the potential to reduce crashes within the intersection by 18%.

Cost: \$\$

Sources: <u>FHWA Systemic Application of Multiple Low-Cost</u> <u>Countermeasures at Stop-Controlled Intersections</u>

Applicable Safety Emphasis Areas:

» Intersections



Improved Signal Timing Strategies

Traffic signal coordination can promote progression through a corridor at or close to the posted speed limit. Proper clearance intervals can reduce red-light running. Adaptive signal control technologies can dynamically adjust timings in response to real-time traffic conditions to reduce congestion-related crashes. Candidate locations include roadways with multiple signalized intersections. The benefits of this countermeasure vary depending on the implementation strategies applied.

Cost: \$

Sources: FHWA Highway Safety Programs

Applicable Safety Emphasis Areas:

» Speeding

» Intersections



Flashing Yellow Arrows (FYA)

FYAs can be used in traffic signals to mitigate left-turn confusion and enhance safety at locations with permissive or protected-permissive phasing. FYAs indicate a permissive left turn. These signals replace a green ball signal, which can be confused as a protected left turn. Candidate locations consist of intersections with a permissive or protected-permissive left-turn phase and dedicated left-turn lane. Applying this countermeasure has varied impacts on crashes based on the pre-existing signal phasing.

Cost: \$

Sources: <u>VDOT FYA</u>

Applicable Safety Emphasis Areas:

» Intersections



Speed Limit Evaluations

Speed studies evaluate the viability of altering posted speeds limits to improve safety for roadways with multiple roadway users. If current speed limits are considered to be inappropriate, agencies often must implement other speed management strategies to encourage compliance with the new speed limit. Candidate locations consist of locations with speed compliance issues or with significant pedestrian activity. Applying this countermeasure has varied impacts on crashes depending on accompanying traffic calming countermeasures.

Cost: \$\$

Sources: FHWA Appropriate Speed Limits for All Road Users

Applicable Safety Emphasis Areas:

» Speeding

» Pedestrians



Leading Pedestrian Interval (LPI)

An LPI gives pedestrians the opportunity to enter the crosswalk at an intersection 3 to 7 seconds before vehicles are given a green indication. Pedestrians can better establish their presence in the crosswalk before vehicles have priority to turn right or left. Candidate locations consist of intersections with pre-existing pedestrian signal heads with a high rate of turning vehicles. Applying this countermeasure has the potential to reduce pedestrian crashes within the intersection by 59%.

Cost: \$

Sources: FHWA Leading Pedestrian Interval

Applicable Safety Emphasis Areas:

» Intersections

» Pedestrians



Pedestrian Scramble

A pedestrian scramble allows pedestrians to traverse an intersection in all directions, including diagonally, during a dedicated signal phase while vehicular traffic on all approaches is stopped by a red signal. Candidate locations for implementation are signalized intersections with significant pedestrian crossing demand from multiple approaches. Pedestrian scrambles have the potential to reduce pedestrian crashes by 51%.

Cost: \$

Sources: <u>NACTO</u>

Applicable Safety Emphasis Areas:

» Intersections

» Pedestrians

Improvements by Jurisdiction

The following sections present a comprehensive overview of spot improvements and candidate locations for systemic improvements, organized by jurisdiction. This detailed analysis helps identify where safety measures and enhancements can be effectively implemented to improve overall roadway conditions.

Albemarle County Improvements

Table 21 summarizes prioritized spot improvements for Albemarle County. **Table 22** summarizes candidate locations for systemic improvements within the county. **Figure 17** maps proposed spot improvements in Albemarle County.

			Saf	ety	Dem	nograp	hics	Implem	entation	Public Need	To Sco	tal ore
Project ID	Location	Countermeasure	Jurisdiction Safety Need Location	Crash Reduction	Disadvantaged Communities	Income	Non-Motorist Users	Cost	Timeframe	Identified Need	Total Score	Rank
A-1	1-64 & US 29	 Close US 29 northbound left turn onto I-64 	30	20	0	5	0	4	10	5	74	3
A-2	US 29 & Greenbrier Dr	 Bring transit stops closer to pedestrian accommodations at intersection Implement adaptive traffic signals Add pedestrian accommodations across US 29 	30	30	0	5	5	7	10	5	92	1
A-3	US 29 & Woodbrook Dr	 Re-mark eastern Woodbrook Dr to have two inbound lanes Implement adaptive traffic signals Add pedestrian accommodations across US 29 	30	30	0	0	0	7	10	5	82	2
A-4	US 29 from Woodson Store Ln to Rabbit Valley Rd	 Construct an RCUT at Plank Rd, Sutherland Rd/Rabbit Valley Rd, and Woodson Store Ln Extend US 29 left-turn lanes Extend northbound US 29 right-turn lane 	10	30	0	5	0	0	5	5	55	4
A-5	US 29 & Airport Rd	Implement adaptive traffic signals	10	20	0	0	0	7	10	5	52	5

Table 21: Albemarle County Prioritized Spot Improvements



Figure 17: Albemarle County Spot Improvements

Table 22: Albemarle County Systemic Improvements- Candidate Locations

Countermeasure	Candidate Locations
	Stony Point Rd from US 250 (Richmond Rd) to Stumblinn Farm
	Louisa Rd/Gordonsville Rd from US 250 (Richmond Rd) to Kloecker Rd
Edgoling Treatmont	Scottsville Rd from I-64 to James River Rd
Edgetine Treatment	Old Lynchburg Rd/5th St from I-64 to Plank Rd
	James Monroe Pkwy/Rolling Rd from Thomas Jefferson Pkwy to Ruritan Lake Rd
	Thomas Jefferson Pkwy from Scottsville Rd to Pennwood Farm
Centerline	Old Lynchburg Rd/5th St from I-64 to Plank Rd
Rumble Strips	James Monroe Pkwy/Rolling Rd from Thomas Jefferson Pkwy to Ruritan Lake Rd
	Stony Point Rd & Rivanna Farm
Curve Delineation	Scottsville Rd between Daniel Morris Ln and Camp Rd
Curve Delineation	Earlysville Rd between Solace Ln & Milford Rd
	Scottsville Rd between James River Rd & Miller Creek
	US 250 (Richmond Rd) & I-64
High- Friction Surface	US 250/US 29 & US 250 BUS (Ivy Rd)
	Scottsville Rd & I-64
	Thomas Jefferson Pkwy & Milton Rd
Advance Warning Signs	5th St/Old Lynchburg Rd & Old Lynchburg Rd
e i arement Planking	Scottsville Rd & Plank Rd/Coles Rolling Rd

Albemarle County is currently conducting the following studies to address existing safety issues:

» Hydraulic Road and U.S. 29 transportation improvements STARS Study

>> I-64 Interchange (Exit 118) to North of Fontaine Avenue Interchange Project Pipeline Study



City of Charlottesville Improvements

Table 23 summarizes prioritized spot improvements for the City of Charlottesville. **Table 24** summarizes candidate locations for systemic improvements in the city. **Figure 18** maps proposed spot improvements in the City of Charlottesville.

Project ID		Countermeasure	Saf	ety	Dem	nograp	hics	Implementation		Public Need	To: Sco	tal bre
	Location		Jurisdiction Safety Need Location	Crash Reduction	Disadvantaged Communities	Income	Non-Motorist Users	Cost	Timeframe	Identified Need	Total Score	Rank
C-1	E High St & Meade Ave	 Eliminate one movement on or off of Meade Ave, redirecting traffic to the intersection of Stewart Ave and E High St to the west Eliminate left turn from E High St onto Meade St 	30	10	0	0	0	7	10	5	62	9
C-2	Ridge St/ Ridge McIntire Rd & US BUS 250 (W Main)/W Water St/ South St W	 Add LPIs to signals and extend pedestrian phase Make crosswalks more perpendicular Shrink footprint by removing a turn lane from the Water St approach Shrink footprint by removing a lane from the Ridge McIntire northbound approach 	30	30	0	0	5	7	10	5	87	2

Table 23: City of Charlottesville Prioritized Spot Improvements

		Countermeasure	Saf	ety	Dem	nograp	hics	Implem	entation	Public Need	Public Tot Need Scc	
Project ID	Location		Jurisdiction Safety Need Location	Crash Reduction	Disadvantaged Communities	Income	Non-Motorist Users	Cost	Timeframe	Identified Need	Total Score	Rank
C-3	5th St & Cherry Ave	 Make crosswalk on southern leg more perpendicular Transition bike lane through right lane on 5th St northbound with green pavement markings and add accompanying signage Add speed humps or speed tables for first and last crosswalks in Tonsler Park area Improve existing Rectangular Rapid Flashing Beacons (RRFB) on Cherry Ave and tighten existing lane widths to 11 feet 	30	10	5	5	5	10	10	5	80	5
C-4	5th St & 5th St Station	 Add additional markings/signage on western approach Implement future multimodal improvements as part of the Fifth St Hub and Trails Project Add pedestrian signals for crosswalk and re-mark crosswalks perpendicular to Rd Convert southbound lefts to protected phasing only 	30	30	0	0	5	7	10	5	87	2
C-5	W Main St/ University Ave 10th to Rugby Rd	 Create a pedestrian scramble phase Add porkchop island at the southern end of 13th St Tie-in to future multiuse infrastructure 	30	10	5	5	5	10	10	5	80	5

			Saf	ety	Dem	nograp	hics	Implem	entation	Public Need	Tot Scc	tal ore
Project ID	Location	Countermeasure	Jurisdiction Safety Need Location	Crash Reduction	Disadvantaged Communities	Income	Non-Motorist Users	Cost	Timeframe	Identified Need	Total Score	Rank
C-6	5th St & Harris Rd	 Convert 5th St northbound left turn to protected phasing, either full-time or during PM peak Add yield ahead or pedestrian ahead signage for 5th St southbound right-turn lane 	30	30	0	0	5	10	10	5	90	1
C-7	E High St/ US 250/ River Rd	 Pull stop bar closer to crosswalk Improve lane use signage for River Rd approach Add yield to pedestrians signs to US 250 	30	20	0	5	3	10	10	5	83	4
C-8	Preston Ave/ McIntire Rd/ Market St	 Convert to a roundabout Shorten pedestrian crossing distance 	30	20	0	0	5	0	5	5	65	8
C-9	10th St NW & Preston Ave	 Install comprehensive pedestrian upgrades (ramps, pedestrian signals, push buttons, crosswalks) 	30	10	5	5	5	7	10	5	77	7



Figure 18: City of Charlottesville Spot Improvements

Table 24: City of Charlottesville Systemic Improvements- Candidate Locations

Countermeasure	Candidate Locations							
	US 250 BYP & Hydraulic Rd/Rugby Rd							
	Emmet St between Hydraulic Rd & US 250 (Ivy Rd)							
High-Visibility	Roosevelt Brown Blvd/10th St & US 250 BUS (W Main St)							
Backplates (HVSB)	Avon St & Elliott Ave							
	Preston Ave & Rose Hill Dr							
	Emmet St & Jefferson Park Ave							
	5th St & Harris Rd							
	Emmet St between Hydraulic Rd & Barrack Rd							
Improved Signal	9th St & E Market St							
Timing Strategies	Ridge St/Ridge Mcintyre Rd & US 250 BUS (W Main St)/Water St/South St W							
	Roosevelt Brown Blvd/10th St & US 250 BUS (W Main St)							
	Ridge St/5th St & Cherry Ave/Elliott Ave							
	5th St & 5th St Station Pkwy							
	Ridge St/5th St & Cherry Ave/Elliott Ave							
Flashing Yellow Arrows (FYA)	Roosevelt Brown Blvd/10th St & US 250 BUS (W Main St)							
(1 17 1)	US 250 BYP (Richmond Rd) & River Rd							
	Preston Ave & Mcintyre Rd							
	5th St from Harris Rd & US 250/Water St							
Speed Limit Evaluations	US 250 BYP from US 29 (Emmet St) to River Rd							
	US 29 (Emmet St) from Hydraulic Rd to US 250 (Ivy Rd) & US 250 BUS (University Ave)							
	Ridge St/Ridge McIntire Rd & US 250 BUS (W Main St)							
Leading Pedestrian	US 250 BUS (E Market St) & 9th St NE							
III CI Val	Ridge St & Monticello Ave							

The City of Charlottesville has the following initiative and studies underway to address existing safety issues:

- » City Sidewalk Prioritization Program (Fiscal Years 2026 through 2030)
- » Ridge Street at W Main Street intersection STARS Study
- » Hydraulic Road and U.S. 29 transportation improvements STARS Study



East High Street Safety Demonstration Project

As part of the Move Safely Blue Ridge initiative, the City of Charlottesville plans to launch a safety improvement demonstration project along East High Street between Meade Avenue and Stewart Street to address safety concerns in spring 2025.



Safety Concerns

Between 2018 and 2022, five vehicle collisions occurred in this area that resulted in an injury, highlighting the need for improvements to address:



Southwest corner of East High Street and Meade Avenue intersection

Meade Avenue intersection

Demonstration Project

The demonstration project will involve installing temporary, cost-effective materials to test how well changes work in real conditions. The project allows for evaluation and adjustments, if needed, and will inform decisions about permanent improvements.

Implementation

The City gathered community feedback on potential design improvements through a public survey and a meeting in February 2025. City staff will present a recommended design improvement to the City Council in April 2025 and finalize design plans for implementation in May 2025. In summer 2025, the City will implement recommended improvements and seek feedback from the public postinstallation.





Fluvanna County Improvements

Table 25 summarizes prioritized spot improvements for Fluvanna County. **Table 26** summarizes candidate locations for systemic improvements in the county. **Figure 19** maps proposed spot improvements in Fluvanna County.

			Saf	ety	Dem	nograp	hics	Implem	entation	Public Need	To Sco	tal ore
Project ID	Location	Countermeasure	Jurisdiction Safety Need Location	Crash Reduction	Disadvantaged Communities	Income	Non-Motorist Users	Cost	Timeframe	Identified Need	Total Score	Rank
F-1	US 250/ Diamond Rd/Oliver Creek Rd	 Add stop bar on Diamond Rd Improve visibility of stop signs Add transverse rumble strips on US 250 Widen to add turn lanes to US 250 	10	30	0	5	0	4	5	5	54	3
F-2	South Boston Rd & Broken Island Rd	 Correct superelevation Add safety wedge on outside of curve Narrow approach of Broken Island Rd to facilitate correction of superelevation and allow more room for roadside warning signs 	30	20	0	0	0	7	10	5	72	1
F-3	Route 53 & Ruritan Lake Rd	 Install a roundabout and address problematic vertical and horizontal geometry 	10	30	0	0	0	0	5	5	50	4
F-4	Route 53 & Martin Kings Rd	 Add stop bar to Martin Kings Rd Add dynamic intersection warning signage on Route 53 southbound Add left-turn lane on Martin Kings Rd northbound 	20	30	0	0	0	4	10	5	69	2

Table 25: Fluvanna County Prioritized Spot Improvements



Figure 19: Fluvanna County Spot Improvements

Table 26: Fluvanna County Systemic Improvements- Candidate Locations

Countermeasure	Candidate Locations							
	Thomas Jefferson Pkwy from S Boston Rd to Lake Monticello Rd							
	S Boston Rd from Union Mills Rd to Thomas Jefferson Pkwy							
	W River Rd from US 15 (James Madison Hwy) to Vally St							
Edgeline Treatment	nion Mills Rd from US 15 (James Madison Hwy) to Martin Vally Farm							
	ake Monticello Rd from S Boston Rd to Thomas Jefferson Hwy							
	US 15 (James Madison Hwy) from US 250 (Richmond Rd) to James River							
	US 250 (Richmond Rd) from US 15 (James Madison Rd) to Warren Crescent Dr							
Centerline Rumble Strips	W River Rd from US 15 (James Madison Hwy) to Vally St							
	Union Mills Rd between Oakl& Farm Way & Two Rivers Dr							
Curve Delineation	Kents Store Way between Four Winds Ln & Perkins Rd							
	Bybee's Church Rd between Stanly Ln & Dogwood Dr							
	S Boston Rd between Broken Isl& Rd & River Ridge Dr							
High- Friction Surface	Union Mills Rd between Oakl& Farm Way & Two Rivers Dr							
neathent	Kents Store Way between Four Winds Ln & Perkins Rd							

Greene County Improvements

Table 27 summarizes prioritized spot improvements for Greene County. **Table 28** summarizes candidate locations for systemic improvements in the county. **Figure 20** maps proposed spot improvements in Greene County.

			Saf	ety	Dem	ograp	ohics	Implem	entation	Public Need	To: Scc	tal bre
Project ID	Location	Countermeasure	Jurisdiction Safety Need Location	Crash Reduction	Disadvantaged Communities	Income	Non-Motorist Users	Cost	Timeframe	Identified Need	Total Score	Rank
G-1	US 29/ Matthew Mill Rd/Cedar Grove Rd	Close median crossover at Deerfield Drive or restrict movements to reduce conflicts	30	30	0	5	0	7	10	0	82	1
G-2	Preddy Creek Rd	 Add chevrons at standard spacing to improve visibility of curves Add warning signs to hot-spot curves 	10	10	0	0	0	10	10	0	40	9
G-3	US 29 & US 33	 Add sidewalk from Stoneridge to east of US 29 Add crosswalks to Stoneridge and US 29 intersections Add pedestrian signals to both intersections 	30	30	0	5	5	0	5	5	80	2
G-4	US 33 & Swift Run Rd	 Convert FYA to protected green phase(s) Install dynamic flashing signal ahead sign Offset left turns to improve sight distance 	30	30	0	5	0	4	10	0	79	3
G-5	Amicus Rd	 Bring chevrons to standard Add edgeline rumble strips and/or safety edge 	20	10	0	5	0	7	10	5	57	8
G-6	US 33/ Advance Mills Rd/4 Seasons Dr	 Conduct a speed study to extend the reduced speed zone to cover these intersections Construct RCUT 	30	10	0	5	0	4	5	5	59	7

Table 27: Greene County Prioritized Spot Improvements

			Safe	ety	Dem	ograp	ohics	Implem	entation	Public Need	To: Sco	tal bre
Project ID	Location	Countermeasure	Jurisdiction Safety Need Location	Crash Reduction	Disadvantaged Communities	Income	Non-Motorist Users	Cost	Timeframe	Identified Need	Total Score	Rank
G-7	US 33 east of Skyline Dr	 Install additional signage immediately in advance of low- speed curve Add transverse rumble strips; check for adverse effect on motorcycles 	30	10	0	5	0	10	10	0	65	4
G-8	US 29 & Carpenters Mill Rd	 Construct RCUT at the intersection at US 29 & Carpenters Mill Rd and Commerce Dr Convert Starks Ln to LI/RI/RO only as part of southern U-turn location for RCUT 	30	20	0	5	0	0	5	5	65	4
G-9	US 29 & Fredericksburg Rd	 Extend left-turn lanes on US 29 Construct permanent RCUT 	30	10	0	5	0	4	10	5	64	6


Figure 20: Greene County Spot Improvements

Table 28: Greene County Systemic Improvements- Candidate Locations

Countermeasure	Candidate Locations
Edgeline Treatment	Amicus Rd from US 33 (Spotswood Trl) to Bingham Mountain Rd
Edgetine Treatment	Dyke Rd from US 33 (Spotswood Trl) to Church Ln
Centerline Rumble	Amicus Rd from US 33 (Spotswood Trl) to Bingham Mountain Rd
Strips	Dyke Rd from US 33 (Spotswood Trl) to Church Ln
	US 33 (Spotswood Trl) between Skyline Dr & Big Bend Fire Rd
Curve Delineation	Matthew Mill Rd between Carpenters Mill Rd & Cedar Dr
	Advance Mills Rd between Welsh Run Rd & Fray Mill Rd
	US 33 (Spotswood Trl) between Skyline Dr & Big Bend Fire Rd
High-Friction Surface	Amicus Rd between Welsh Run Rd & Rose Ln
rreadment	Matthew Mill Rd between Carpenters Mill Rd & Cedar Dr
	US 33 (Spotswood Trl) & Stoneridge Dr
Improved Signal	US 29 (Seminole Trl) & US 33 (Spotswood Trl)
Timing Strategies	US 29 (Seminole Trl) & Matthew Mill Rd/Cedar Grove Rd
	US 33 (Spotswood Trl) & US 33 BUS (Spotswood Trl)/ Swift Run Rd

Louisa County Improvements

Table 29 summarizes prioritized spot improvements for Louisa County. **Table 30** summarizes candidate locations for systemic improvements in county. **Figure 21** maps proposed spot improvements in Louisa County.

			Safety		Demographics			Implem	entation	Public Need	To Sco	tal ore
Project ID	roject Location Countermeasure		Jurisdiction Safety Need Location	Crash Reduction	Disadvantaged Communities	Income	Non-Motorist Users	Cost	Timeframe	Identified Need	Total Score	Rank
L-1	US 33/ Waldrop Church Rd/ Range Rd	 Improve sight distance by clearing vegetation Add turn lanes to US 33 Realign Waldrop Church Rd to align with Range Rd 	10	30	5	5	0	4	5	0	59	5
L-2	US 33 in Trevilians	 Conduct a speed study to reduce speed limit Eliminate passing zone for US 33 eastbound Widen US 33 to add Two-Way Left Turn Lane (TWLTL) and curb and gutter 	30	30	5	5	0	0	5	0	75	2
L-3	US 33 & Route 22	 Conduct a speed study to reduce speed limit T-up intersection based on road with higher traffic volume Convert intersection to roundabout 	30	20	5	5	0	0	5	0	65	4
L-4	US 33 & Oakland Rd	 Realign profile of US 33 to reduce crest curve T-up intersection or convert to roundabout paired with one at west end of segment 	30	20	5	5	0	4	5	0	69	3

Table 29: Louisa County Prioritized Spot Improvements

			Safety		Demographics			Implementation		Public Need	To Sco	tal ore
Project ID	Location	Countermeasure	Jurisdiction Safety Need Location	Crash Reduction	Disadvantaged Communities	Income	Non-Motorist Users	Cost	Timeframe	Identified Need	Total Score	Rank
L-5	Route 22 near Nolting Rd	 Add edgeline rumble strips and safety wedge Bring spacing of chevrons in line with standard Increase superelevation on eastbound approach Move utility pole away from edge of pavement in outside of curve 	10	10	0	0	0	7	10	0	37	8
L-6	US 33 & Route 208	 Add pavement markings to better define gore area and travel lane on the US 33 northbound approach Add pedestrian signals Add flashing yellow arrow signs 	10	10	5	5	5	7	10	0	52	6
L-7	Route 208 near Jack Jouett Rd	 Add recovery wedge on outside of curve Add additional curve warning signs Remove fixed objects within clear zone on curve 	20	30	5	5	0	7	10	0	77	1
L-8	Route 208 & Jack Jouett Rd	 Add left-turn lane on Route 208 eastbound 	10	10	5	5	0	4	5	0	39	7



Figure 21: Louisa County Spot Improvements

Table 30: Louisa County Systemic Improvements- Candidate Locations

Countermeasure	Candidate Locations					
	208 (New Bridge Rd) from US 522 (Zachary Taylor Hwy) to The New Bridge					
	US 522 (Cross Country Rd) from US 33 (Jefferson Hwy) to I-64					
Educino Trestment	Courthouse Rd from I-64 to E Main St					
Eugenne Treatment	Shannon Hill Rd/Willis Proffitt Rd from US 522 (Pendleton Rd) toI-64					
	US 33 from US 15 (James Madison Hwy) to Jones Farm Rd					
	Louisa Rd from Whitlock Rd to US 33 (Spotswood Trail)					
Centerline Rumble Strips	Shannon Hill Rd/Willis Proffitt Rd from US 522 (Pendleton Rd) to I-64					
Curve Delinection	US 33 (Jefferson Hwy) & Martin Rd					
Curve Delineation	US 15 (James Madison Hwy) & Camp Creek					
High-Visibility	US 33 (E Main St) Fredericksburg Ave/Rosewood Ave					
Backplates (HVSB)	Kentucky Springs Rd & Johnson Rd/Haley Dr					
	208 (Courthouse Rd) by Bells Crossroads					
	US 33 (Jefferson Hwy) & Martin Rd					
High- Friction Surface	US 15 (James Madison Hwy) & Camp Creek					
ireatilient	US 33 (Louisa Rd) between Danne Rd & Oakland Rd					
	Shannon Hill Rd between Mt Airy Rd & South Anna River					



Nelson County Improvements

Table 31 summarizes prioritized spot improvements for Nelson County. **Table 32** summarizes candidate locations for systemic improvements in the county. **Figure 22** maps proposed spot improvements in Nelson County.

				fety Demographics			Implementation		Public Need	To Sco	tal ore	
Project ID	ct Location Countermeasure		Jurisdiction Safety Need Location	Crash Reduction	Disadvantaged Communities	Income	Non-Motorist Users	Cost	Timeframe	Identified Need	Total Score	Rank
N-1	US 29 & Tye Brook Rd	Construct RCUT	30	20	0	5	0	4	5	0	64	5
N-2	Route 151 & Lowesville Rd	 Improve advance warning on Lowesville Rd Improve sight distance by clearing trees 	20	20	0	5	0	10	10	0	65	4
N-3	US 29 in Colleen	 Improve pavement markings in the crossovers Conduct a speed study to create a reduced speed limit zone Extend turn lane onto Colleen Rd Replace TWLTL with physical median 	30	30	0	5	0	4	10	0	79	3
N-4	US 29 through Lovingston	 Close crossover at Main St Construct RCUT at Northside Ln Conduct a speed study to extend the reduced speed limit zone and include curb and gutter 	30	30	0	5	5	0	5	5	80	2
N-5	US 29 & Route 6	 Offset left-turn lane off US 29 northbound to provide better sight distance Construct RCUT Consider Tidbit Trail as an alternative route for turning movements Conduct a speed study to reduce speed limits on US 29 	30	30	0	5	0	4	10	5	84	1

Table 31: Nelson County Prioritized Spot Improvements

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Figure 22: Nelson County Spot Improvements

Countermeasure	Description					
	US 29 (Thomas Nelson Hwy) from Tidbit Trl to County Line					
Edgeline Treatment	Critzer Shop Rd/Rockfish Valley Hwy from County line to Beech Grove Rd/Glenthorne Loop					
Eugenne Treatment	Patrick Henry Hwy from County line to Beech Grove Rd/Glenthorne Loop					
	James River Rd from Front St to Norwood Rd					
	US 29 (Thomas Nelson Hwy) from Tidbit Trl to County Line					
Centerline	Critzer Shop Rd/Rockfish Vally Hwy from County line to Beech Grove Rd/Glenthorne Loop					
Rumble Strips	Patrick Henry Hwy from County line to Beech Grove Rd/Glenthorne Loop					
	James River Rd from Front St to Norwood Rd					
	US 29 (Thomas Nelson Hwy) & Rockfish River Rd/Buck Creek Ln					
	Rockfish Valley Hwy & River Rd					
& Pavement Marking	US 29 (Thomas Nelson Hwy) & River Rd					
J	US 29 (Thomas Nelson Hwy) & Tye Brook Hwy					
	Rockfish Valley Hwy & Blundell Hollow Rd					

POLICIES AND PROGRAMS

This section outlines non-engineering strategies to address roadway safety needs within the TJPDC region by highlighting behavioral and systemic issues that lead to fatal and serious injury crashes. These solutions focus on policies and programs targeted at education, enforcement, design, and implementation efforts needed to develop effective strategies for improving roadway safety.

In January 2024, the project team held a regional safety summit with representatives from each jurisdiction within the TJPDC region. Participants provided input on the challenges and areas of importance within the region, and this input guided the prioritization of policies and programs for the Move Safely Blue Ridge project.





The project team used input from the safety summit participants, along with feedback from the public and Working Group, to develop the strategies outlined in the plan. Policies are divided into design improvement policies and implementation support policies. Programs are divided into education and engagement programs and implementation support programs.

Policies

- Design Improvements: Policy recommendations for design improvements may include design guidelines for incorporating traffic calming measures, such as roundabouts or speed humps, and standards for visibility at crosswalks and intersections. These recommendations are crucial for roadway safety as they help reduce the risk of crashes and enhance the overall safety for all road users.
- Implementation Support: Implementing policies to support safety efforts helps enforce best practices by ensuring coordinated efforts, resource allocation, and expert guidance. This collaboration enhances the effectiveness and sustainability of safety measures, leading to safer roadways for all users.

Programs

- Education and Engagement: Educational campaigns and engagement efforts can raise awareness about safe driving practices and the importance of following traffic laws. These initiatives help foster a culture of safety among all road users, reducing the likelihood of crashes and promoting a more responsible and informed community.
- Implementation Support: Implementing programs to support safety efforts helps enforce best practices by ensuring coordinated efforts, resource allocation, and expert guidance. This collaboration enhances the effectiveness and sustainability of safety measures, leading to safer roadways for all users.

Potential Partners

Jurisdictions may work with strategic partners to facilitate these actions. The project team identified potential partners to assist the jurisdictions and TJPDC with the implementation of actions and monitoring performance measures.

Tables 33 through 36 summarize the proposed programs and policies targeting education, enforcement, design, and implementation efforts to develop effective strategies for improving roadway safety in the TJPDC region and include potential partners and potential performance measures to track progress. **Table 37** provides a summary of proposed programs and policies by emphasis area.

Primary Emphasis Area	Counter measure	Area	Description	Reference Sources / Existing Program to Build Upon	Potential Partners	Performance Metric
All	Continue Jurisdiction Safety Audits	Regional	Jurisdiction safety audits involve systematic evaluations of road conditions, traffic patterns, and safety measures within the respective jurisdiction. These audits aim to identify potential hazards and recommend improvements to enhance overall traffic safety.		TJPDC	Comprehensive jurisdictional awareness of roadway safety conditions. Routine RSA with subsequent maintenance.
All	Update Emergency Vehicle Preemption	Regional	Emergency vehicle preemption involves improving EMS readiness and response times through signal prioritization and optimized routing strategies. By using technology to control traffic signals and prepare infrastructure, these initiatives facilitate quicker and safer passage for emergency vehicles, ultimately enhancing overall emergency response efficiency.	08-CR9 Virginia Transportation Research Council	VDOT	Improved on-time performance for EMS trips.
All	Update or Develop Curb Management Policy	Regional	Amending the Curb Management Policy involves revising regulations and guidelines governing the use of curbside space to balance the needs of various users, including parking, deliveries, and passenger loading zones. This initiative aims to optimize curbside operations and enhance safety and efficiency in urban areas.	<u>Curb and</u> <u>Gutter Details -</u> <u>Charlottesville</u>		Reduction in crashes that involve curbside operations.

 Table 33: Design Improvements – Policies

Primary Emphasis Area	Counter measure	Area	Description	Reference Sources / Existing Program to Build Upon	Potential Partners	Performance Metric
Bicyclists	Update Bike Lane Design Guidelines	Urban	This initiative involves updating standards and practices for designing and implementing bike lanes. The goal is to improve the safety, functionality, and accessibility of bike lanes, thereby better protecting cyclists and encouraging increased bicycle use.	<u>The 2015</u> <u>Bicycle and</u> <u>Pedestrian</u> <u>Master Plan</u> (Charlottesville)	VDOT	Reduction in crashes involving cyclists.
Farm Vehicles	Update Farm Signage/Lane Markings	Rural	Conduct a rural sign inventory in agriculturally designated areas to understand what public signage is currently presented. Circulate more public information about lane markings and designated farm signage for public education.	<u>2025 Policies</u> <u>- Farm Bureau</u> <u>VA</u>	Virginia Farm Bureau	Regularly updated farm zone signage inventory.
Heavy Vehicles	Update Truck Restrictions	Regional	Implementing truck restrictions involves designating certain roads or areas off- limits to large trucks to enhance safety for other road users. This initiative aims to minimize the risks associated with heavy trucks in urban areas by conducting a Road Safety Audit (RSA).	<u>Truck</u> restrictions VDOT	VDOT	Reduction of crashes involving trucks on certain roads.
Roadway Departures	Update Roadway Departures Policy	Regional	Advocate for the development of policies and guidance based on new and existing roadway departure research. Promote best practices and innovative solutions to state and local transportation agencies.	Examination of Features Correlated w Roadway Departure Crashes on Rural Roads	VDOT	Application of roadway departure measures.

Primary Emphasis Area	Counter measure	Area	Description	Reference Sources / Existing Program to Build Upon	Potential Partners	Performance Metric
Speeding	Update Appropriate Speed Limits for All Road Users	Regional	Appropriate Speed Limits for All Road Users involves reviewing and adjusting speed limits to ensure they are suitable for the safety of drivers, pedestrians, and cyclists through conducting a speed study. By aligning speed limits with current roadway conditions and usage patterns, this effort aims to enhance overall transportation safety.	<u>FHWA Proven</u> <u>Safety Counter</u> <u>measure</u>	VDOT	Reduction in crashes caused by speeding.
Work Zones	Application of Work Zone Policy and Work Zone Communication	Regional	General application of VDOT's work area protection manual and awareness of the work zone policy for all roadway users. Proactive communication about work zone locations by the PDC, MPO, and localities is crucial for road safety.	"1. Work Area Protection Manual and Pocket Guide Virginia Department of Transportation, 2. https://www. vdot.virginia. gov/doing- business/ technical- guidance- and-support/ technical- guidance- documents/ vdot-work- zone- pedestrian- and-bicycle- guidance/"	VDOT	Public familiarity with the improvements made to temporary signage.

Primary Emphasis Area	Counter measure	Area	Description	Reference Sources / Existing Program to Build Upon	Potential Partners	Performance Metric
Aging Road Users	Senior Travel-Ready Transit Training Program	Regional	The Senior Travel-Ready Transit Training Program is a collaborative effort between Charlottesville Area Transit (CAT) and Jaunt to provide comprehensive, travel-ready training sessions for seniors. This initiative aims to increase transit ridership among older adults by equipping them with the necessary skills and confidence to use public transportation effectively. This program may include promoting the existing MicroCAT program.	Partnership for Accessible Transportation Help	PATH	Training participation.
Aging Road Users	Senior Resource Awareness Campaign	Regional	Care Is There initiative is dedicated to increasing public awareness of the transportation options and resources available to seniors. These resources aim to better inform and support the senior community in accessing transportation services.	<u>Care Is There</u>	JABA	Public familiarity with senior-oriented resources.
All	Roadway Safety Education	Regional	Collaborating with major employers to educate employees on roadway safety is crucial due to the significant transient workforce population. This collaboration allows for more effective education and communication strategies within well- defined audiences and offers opportunities for incentive programs that promote safe driving behaviors, leading to a broader impact on reducing crashes and enhancing overall traffic safety in the community.	<u>Connecting</u> <u>VA - employee</u> <u>commuter</u> <u>benefits</u>	DRPT	Participation in conduct incentive programs to encourage safe driving behaviors.

Table 34: Education and Engagement – Programs

Primary Emphasis Area	Counter measure	Area	Description	Reference Sources / Existing Program to Build Upon	Potential Partners	Performance Metric
Bicyclists	Bike School	Urban	Provide educational materials or provide training events focused on bicycle safety for grades K-6. Material may include a parent guide that provides ways in which they can support safe bicycling.	Bicycle Safety Virginia Department of Education	Public Schools	Familiarity of safety skills and signs and signals.
Farm Vehicles	Farm Zone Educational Campaign	Rural	Provide educational materials to schools and major employers in and surrounding agriculturally designated areas focused on educating drivers on how to safely share the roadway with farm vehicles and the significance of farm zone signage.	<u>2025 Policies</u> <u>- Farm Bureau</u> <u>VA</u>	Virginia Farm Bureau	Public familiarity with farm zone signage.
Farm Vehicles	Wildlife Educational Campaign	Rural	Provide educational materials to schools and major employers in and surrounding agriculturally designated areas focused on educating drivers on how to respond safely to wildlife on roadways to reduce swerving-related crashes and serious injuries and increase public awareness about high-risk wildlife crossing areas and the effectiveness of underpasses and exclusionary fencing in preventing collisions. Engage local news outlets with this information for public reminder and education with seasonal updates to follow.	<u>Wildlife Center</u> of Virginia	Wildlife Virginia	A reduction in roadway crashes involving wildlife on the roadway and public familiarity with wildlife roadway protocol.

Primary Emphasis Area	Counter measure	Area	Description	Reference Sources / Existing Program to Build Upon	Potential Partners	Performance Metric
Impaired Driving	Impaired Driving Campaigns	Regional	Impaired driving awareness campaigns are vital for educating the public and deterring dangerous behaviors. By using a range of media channels such as radio, television, print, and social media, these campaigns effectively raise awareness, publicize preventative measures, and promote safe practices like using designated drivers, ultimately leading to a reduction in impaired driving incidents and saving lives.	<u>Virginia -</u> <u>2024 Drive</u> <u>Sober or Get</u> <u>Pulled Over</u> <u>Campaign</u>	VDOT Virginia Department of Motor Vehicles	A reduction in the number of crashes per year that involved an impaired driver.
Motorcyclists	Motorcycle School or Motorcycle Education	Regional	This educational campaign is designed to enhance motorcycle safety by providing targeted content on issues like roadway departures, intersections, young riders, and speeding. Using online platforms and partnerships with motorcycle dealers, the campaign aims to disseminate essential safety information and encourage participation in the Virginia Rider Training Program for comprehensive training and resources.	Virginia Rider Training Program Virginia Department of Motor Vehicles	VDOT	Pariticpation in the Virginia Rider Training Program.

Primary Emphasis Area	Counter measure	Area	Description	Reference Sources / Existing Program to Build Upon	Potential Partners	Performance Metric	
Occupant Protection	Protected Occupants Campaign	Regional	This campaign would involve messaging including highly publicized enforcement of seatbelt laws, with designated checkpoints at which officers check for seatbelt compliance. An example of this type of campaign is "Click it or Ticket." This initiative aims to increase seatbelt usage through education and enforcement, thereby reducing fatalities and injuries in crashes. A car and booster seat use educational campaign would focus on informing parents and caregivers about the proper installation and use of car seats and booster seats for children.	<u>Click It or</u> <u>Ticket: Seat</u> <u>Belt Safety</u> <u>Awareness </u> <u>NHTSA</u>	Police	Public familiarity with seatbelt laws.	
Pedestrians	Pedestrian and Bicycle Safety Campaigns	Urban	Conducting a pedestrian and bicycle safety awareness campaign via social media and televised platforms educates both pedestrians and bicyclists on best practices and informs drivers on how to stay alert and proactive. These campaigns aim to reduce crashes involving pedestrians and bicyclists through targeted messaging and community outreach. Safe Routes to School (SRTS) is a specific program that is nationally funded. The initiative is designed to enhance the safety of students walking and biking to school while promoting these healthier activities.	Print PSAs: National Pedestrian Safety Campaign FHWA	VDOT	Public familiarity on pedestrain and bicycle etiquitte when sharing the road space.	

Primary Emphasis Area	Counter measure	Area	Description	Reference Sources / Existing Program to Build Upon	Potential Partners	Performance Metric
Roadway Departures	Roadway Departure Educational Campaign	Regional	This roadway departure educational campaign could raise awareness about the risks associated with leaving the roadway and teach drivers how to avoid such crashes. By promoting safe driving practices and providing essential information, the campaign aims to reduce the number of crashes and save lives.	Examination of Features Correlated w Roadway Departure Crashes on Rural Roads	VDOT	Public familiarity with roadway departure safety habits.
Young Drivers	Youth Roadway Safety Education	Regional	Roadway safety education at a young age can promote roadway safety by teaching young students about alcohol, impaired driving, and traffic safety. By embedding these crucial topics into school curricula, the program helps cultivate important safety habits and awareness from an early age, enabling students to make informed and safe choices throughout their lives. A guardian driver's education program or "Parent Seminars" targets parents and guardians of young drivers to encourage responsible driving behaviors.	<u>YOVASO</u> <u>– Youth of</u> <u>Virginia Speak</u> <u>Out About</u> <u>Traffic Safety</u>	Public Schools	Increased awareness of roadway safety habits.

Primary Emphasis Area	Counter measure	Area	Description	Reference Sources / Existing Program to Build Upon	Potential Partners	Performance Metric
All	Require Safety Analysis in Traffic Impact Analysis (TIA) for Sites Fronting the High Injury Network	Regional	Integrating safety analysis into TIAs for sites along the High- Injury Network is data-driven decision- making and ensures the implementation of effective mitigation strategies. This approach enhances community safety and quality of life by lowering the risk of traffic fatalities and severe injuries based on historical crash data.		TJPDC Rural Technical Advisory Committee	TIA policy update.
Bicyclists	Subsidize Helmets for Children	Regional	This initiative aims to promote safe riding practices by offering subsidized helmets to children. The goal is to reduce head injuries and enhance overall safety for young bicyclists.	is initiative aims to pmote safe riding actices by offering psidized helmets children. The goal o reduce head uries and enhance erall safety for young cyclists.		Familiarity of safety skills and signs and signals.
Intersections	Add Red Light Cameras at Intersections	Regional	Red light cameras are automated systems designed to document instances of vehicles running red lights. These cameras capture critical information, which is later reviewed by law enforcement and, if validated, violation notices are mailed to vehicle owners.	t cameras are ed systems d to document s of vehicles red lights. ameras capture nformation, later reviewed nforcement alidated, notices are o vehicle		Reduction in red-light running roadway crashes.
Pedestrians	Coordinate with TJPDC Region Public Schools to Improve Circulation	Regional	Coordinate with TJPDC Region Public Schools to ensure traffic circulation plans are in place for each school will improve traffic operations and driver navigation during arrival and dismissal periods. This will improve safety for vehicular users and pedestrians.	04D Resolution- for-Cville- Safe-Routes- to-School. pdf	VDOT	Public school community awareness of roadway safety practices during arrival and dismissal periods.

 Table 35: Implementation Support – Policies

Primary Emphasis Area	Counter measure	Area	Description	Reference Sources / Existing Program to Build Upon	Potential Partners	Performance Metric
Speeding	Add Speed Monitoring Cameras	Regional	Advocate at the state level for the installation of speed cameras in areas outside of school and construction zones. This initiative seeks to expand the use of speed cameras to enhance traffic safety and deter speeding across a broader range of locations.	<i>§</i> 46.2- 882.1. Use of photo speed monitoring devices in highway work zones, school crossing zones, and high-risk intersection segments; civil penalty	TJPDC Rural Technical Advisory Committee	Reduction in roadway crahses beyond school zones and construction zones.

Primary Emphasis Area	Counter measure	Area	Description	Reference Sources / Existing Program to Build Upon	Potential Partners	Performance Metric
All	Develop Safety CIP Project List	Regional	Developing a Safety CIP Project List entails creating a prioritized list of infrastructure projects aimed at enhancing road safety. This initiative ensures that funding and efforts are strategically directed towards high-impact safety improvements.	<u>City of</u> <u>Charlottesville's</u> <u>Sidewalk</u> <u>Priorities</u> <u>Program</u>	MPO (CA-MPO)	CIP implementation and public awareness of the program.
Impaired Driving	High Visibility Saturation Patrol for Impaired Driving	Regional	A saturation patrol, or dedicated driving while intoxicated (DWI) patrol, involves law enforcement officers patrolling a specific area for a specific period to identify and arrest impaired drivers. The aim of these patrols is not only to apprehend impaired drivers but also to dissuade individuals from drinking and driving. For maximum effectiveness, saturation patrols should be widely publicized and conducted on a regular basis.	<u>High-Visibility</u> <u>Saturation</u> <u>Patrols NHTSA</u>	Police	A reduction in the number of crashes per year that involved an impaired driver.
Impaired Driving	High Visibility Cell Phone Enforcement	Regional	This program would involve targeted enforcement campaigns where law enforcement officers actively monitor and penalize drivers for cell phone use while driving. These campaigns are highly visible to the public to deter distracted driving and promote safer road behaviors.	<u>High-Visibility</u> <u>Cell Phone</u> <u>Enforcement </u> <u>NHTSA</u>	Police	A reduction in the number of crashes per year that involved an impaired driver who was distracted by the use of their cell phone.
Occupant Protection	Seatbelt Enforcement	Regional	Traffic safety checkpoints can reinforce seatbelt use and ensure that drivers and passengers are adhering to safety regulations. By consistently enforcing seatbelt laws, these checkpoints help reduce the severity of injuries.	<u>Seatbelt</u> <u>Enforcement </u> <u>NHTSA</u>	Police	Reduction in tickets associated with drivers not using seatbelts.

 Table 36: Implementation Support – Programs

Primary Emphasis Area	Counter measure	Area	Description	Reference Sources / Existing Program to Build Upon	Potential Partners	Performance Metric
Speeding	High-Visibility Speeding Enforcement	Regional	Speeding patrols are law enforcement initiatives dedicated to enforcing speed limits in areas identified as speeding hotspots, where crashes frequently occur due to excessive speed. By increasing police presence and conducting traffic stops in these high-risk zones, these patrols aim to deter speeding and enhance road safety.	High Visibility Enforcement (HVE) Toolkit NHTSA	Police	Reduction in speed related crashes.
Work Zones	Automated Enforcement in Work Zones	Regional	In Virginia, state or local law enforcement agencies are permitted to install and use photo speed monitoring devices, such as cameras, in school zones and highway work zones to capture violations. Enforcing speed limits in these areas encourages drivers to reduce their speed, thereby decreasing the likelihood of crashes involving pedestrians, particularly students and workers in Work Zones.	<u>§ 46.2-</u> <u>882.1. Use of</u> <u>photo speed</u> <u>monitoring</u> <u>devices in</u> <u>highway work</u> <u>zones, school</u> <u>crossing zones,</u> <u>and high-risk</u> <u>intersection</u> <u>segments; civil</u> <u>penalty</u>	VDOT	Reduction in roadway crashes near work zones.
Young Drivers	Youth and Inexperienced Driver Enforcement	Regional	Implementing traffic safety checkpoints and enforcing Virginia laws for youth and inexperienced drivers aims to enhance road safety and compliance with traffic regulations. This initiative seeks to reduce crashes and promote responsible driving behavior among young and novice drivers by ensuring adherence to legal standards.	<u>Young Driver</u> <u>Countermeasures</u> <u>NHTSA</u>	Police	A reduction in the number of crashes per year that involved a young and/or impaired driver.

Table 37: Policies and Programs by Emphasis Area

Policy Or Program	Bicyclists	Pedestrians	Motorcyclists	Heavy Vehicles	Aging Road Users	Young Drivers	Occupant Protection	Speeding	Impaired Driving	Intersections	Roadway Departures	Farm Vehicles	Work Zones
Senior Travel-Ready Transit Training Program					х								
Senior Resource Awareness Campaign					х								
Roadway Safety Education	Х	Х	X	Х	Х	Х	Х	Х	Х	Х	X	Х	Х
Require Safety Analysis in Traffic Impact Analysis (TIA) for Sites Fronting the High Injury Network	x	x	x	x	x	x	x	x	x	x	x	x	x
Develop Safety CIP Project List	X	X	X	Х	Х	X	X	X	X	X	X	Х	Х
Continue Jurisdiction Safety Audits	X	X	X	Х	X	X	X	X	X	X	X	X	X
Bike School	Х					Х							
Subsidize Helmets for Children	X					X							
Update Bike Lane Design Guidelines	X												
Update Farm Signage/Lane Markings												X	
Farm Zone Educational Campaign								X				X	
Wildlife Educational Campaign								X				X	
Update Truck Restrictions				X				Х				X	
Impaired Driving Campaigns									X				
High Visibility Saturation Patrol for Impaired Driving									X				
High Visibility Cell Phone Enforcement						X			X				
Add Red Light Cameras at Intersections								X	X				
Update Emergency Vehicle Preemption	X	X	X	Х	X	X	X	X	X	X	X	X	X
Motorcycle School or Motorcycle Education			X										
Seatbelt Enforcement							X						
Protected Occupants Campaign							X						

Policy Or Program	Bicyclists	Pedestrians	Motorcyclists	Heavy Vehicles	Aging Road Users	Young Drivers	Occupant Protection	Speeding	Impaired Driving	Intersections	Roadway Departures	Farm Vehicles	Work Zones
Pedestrian and Bicycle Safety Campaigns	х	х											
Coordinate with TJPDC Region Public Schools to Improve Circulation		x											
Update Curb Management Policy	х	Х	X	Х	X	Х	X	X	Х	Х	X	X	Х
Update Roadway Departures Policy											X		
Roadway Departure Educational Campaign											X		
Add Speed Monitoring Cameras								X		X			X
High-Visibility Speeding Enforcement								X					
Update Appropriate Speed Limits for All Road Users								X					
Update Work Zone Policy								X					Х
Automated Enforcement in Work Zones								Х					X
Youth Roadway Safety Education						X							
Youth and Inexperienced Driver Enforcement						X							
Total	10	8	7	7	8	11	8	15	10	7	8	10	9

FUNDING OPPORTUNITIES

Competitive funding resources are available to assist in advancing and implementing the region's safety action plan. TJPDC and local jurisdictions should continue to seek available funding and grant opportunities from local, state, and federal resources to accelerate their ability to implement safety improvements throughout the region. This section introduces some of the main funding programs and grants to consider.

Safe Streets and Roads for All Implementation Grant

Safe Streets for All (SS4A) is a discretionary program that funds regional, local, and Tribal initiatives through grants to prevent roadway deaths and serious injuries. SS4A supports funding for Planning and Demonstration Grants and Implementation Grants. Planning and Demonstration Grants support the development, completion, or supplementation of action plans, such as Move Safely Blue Ridge. The goal of an action plan is to develop a holistic, welldefined strategy to prevent roadway fatalities and serious injuries in an area. Implementation Grants provide federal funds to implement projects and strategies identified in an action plan to address a roadway safety problem, which can include infrastructural, behavioral, or operational activity strategies.

SMART SCALE

SMART SCALE allocates funding from the construction District Grants Program (DGP) and High-Priority Projects Program (HPPP) to transportation projects based on a scoring process. The scoring process evaluates, scores, and ranks projects based on congestion mitigation, economic development, accessibility, safety, environmental quality, and land use factors. The location of the project determines the weight of each of these scoring factors in the calculation of the total score.

Revenue Sharing

Revenue Sharing is a program that provides a dollar-for-dollar state match to local funds for transportation projects. Projects eligible for Revenue Sharing funds include construction, reconstruction, improvement, and maintenance projects. All proposed spot improvement projects are candidate projects for Revenue Sharing.

Highway Safety Improvement Program (HSIP)

The HSIP is a federally funded, VDOT-managed program that apportions funding as a lump sum for each state, which is then divided among apportioned programs. These flexible funds can be used for projects to preserve or improve safety conditions and performance on any federal-aid highway, bridge projects on any public road, facilities for nonmotorized transportation, and other project types. Safety improvement projects eligible for this funding include:

- » Curb extensions
- » Pedestrian warning flashing beacons
- » High-visibility crosswalks

Virginia's local HSIP focuses on infrastructure projects with nationally recognized crash-reduction factors. Typically, HSIP calls for projects are made at an interval of one to two years.



MONITORING AND TRANSPARENCY

Effective monitoring of the Move Safely Blue Ridge roadway safety action plan is essential for reducing fatal and serious injury crashes across all six jurisdictions. By implementing a monitoring system, TJPDC and the jurisdictions can track progress, identify trends, and adjust strategies as necessary. Annual assessment of crash data will provide valuable insights into the effectiveness of proposed solutions and demonstrate the project team's commitment to transparency and accountability to the communities.

To ensure all stakeholders and community members stay informed about our progress, TJPDC will maintain an annually updated website featuring the latest statistics on fatalities and serious injuries. For the most current information on TJPDC's safety initiatives and to monitor progress toward creating safer roadways for all users, please visit our dedicated Move Safely Blue Ridge website at <u>www.movesafelyblueridge.com</u>. Together, we can work toward our shared vision of reducing roadway fatalities and serious injuries in our communities.



99 Move Safely Blue Ridge Regional Comprehensive Safety Action Plan

APPENDIX

A. Commitment Letters and Resolutions
B. Site Visit Notes
C. Jurisdiction Snapshots
D. Public Engagement Round 1 Summary
E. Public Engagement Round 2 Summary
F. Prioritization Criteria Scoring Matrix

A. COMMITMENT LETTERS AND RESOLUTIONS

A. Commitment Letters and Resolutions



Regional Vision - Collaborative Leadership - Professional Service

THOMAS JEFFERSSON PLANNING DISTRICT COMMISSION RESOLUTION OF COMMITMENT TO SUPPORTING ROADWAY SAFETY GOALS

1

WHEREAS, the Thomas Jefferson Planning District Commission (TJPDC) recognizes the critical importance of ensuring safe streets for all residents and visitors within its jurisdictions in Region 10, encompassing the City of Charlottesville, and the counties of Albemarle, Fluvanna, Nelson, Louisa, and Greene; and

WHEREAS, the TJPDC acknowledges the profound impact of roadway crashes, with 1,591 lives lost or seriously injured in its jurisdictions from 2018 to 2022, affecting individuals, families, and communities; and

WHEREAS, the Bipartisan Infrastructure Law establishes the Safe Streets and Roads for All (SS4A) discretionary program, providing crucial funding for regional, local, and Tribal initiatives aimed at preventing roadway fatalities and serious injuries; and

WHEREAS, in 2023 the TJPDC was awarded a United States Department of Transportation Safe Streets and Roads for All discretionary grant to develop a multi-jurisdictional safety action plan; and

WHEREAS, Move Safely Blue Ridge – the TJPDC's comprehensive safety action plan, is poised to identify and prioritize roadway safety improvements across the region; and

WHEREAS, the federal grant received by the TJPDC necessitates an official public commitment within its safety action plan to ambitiously reduce roadway fatalities and serious injuries, with the ultimate goal of eliminating such incidents; and

WHEREAS, the TJPDC is committed to the Virginia Strategic Highway Safety Plan (SHSP)'s vision of zero deaths and serious injuries and its goal to reduce roadway fatalities and serious injuries by half by 2045;

NOW, THEREFORE, BE IT RESOLVED, that the Thomas Jefferson Planning District Commission is committed to supporting its member jurisdictions in attaining the following safety targets approved by each member's governing board to include:

- Undertaking efforts to one day eliminate roadway fatalities and serious injuries and to reduce the combined number of roadway fatalities and serious injuries in Albemarle, Fluvanna, Greene, Louisa, and Nelson counties by 50 percent by 2045, and
- Undertaking efforts to eliminate roadway fatalities in the City of Charlottesville by 2045 and to reduce the combined number of roadway serious injuries by 50 percent by 2045.

ADOPTED by the Thomas Jefferson Planning District Commission at its monthly Commission meeting of April 4, 2024, in the City of Charlottesville, Virginia, a quorum being present.

Ned Atting

Christine Jacobs, Executive Director Thomas Jefferson Planning District Commission

Date

Ned Gallaway, Commission Chair **Thomas Jefferson Planning District Commission**

City of Charlottesville Albemarle County Fluvanna County Greene County Louisa County Nelson County

401 East Water Street * Post Office Box 1505 * Charlottesville, Virginia 22902-1505 Telephone (434) 979-7310 * Fax (434) 979 1597 * Virginia Relay Users: 711 (TDD) * email: info@tjpdc.org * web: www.tjpdc.org

RESOLUTION OF COMMITMENT TO ROADWAY SAFETY GOALS

WHEREAS, 875 people were killed or seriously injured in crashes that took place in Albemarle County from 2018 to 2022 and have lasting impacts on victims, loved ones, and communities at large; and

WHEREAS, to better comply with the Albemarle County Comprehensive Plan adopted in June 2015, reducing or eliminating roadway fatalities and serious injuries in Albemarle County will require collaboration among Albemarle residents and other jurisdictions, as well as regional, state, and federal organizations; and

WHEREAS, the Bipartisan Infrastructure Law established the Safe Streets and Roads for All (SS4A) discretionary program and funds regional, local, and Tribal initiatives through grants to prevent roadway fatalities and serious injuries; and

WHEREAS, Move Safely Blue Ridge—the safety action plan for the Thomas Jefferson Planning District Commission (TJPDC) —will identify and prioritize roadway safety improvements in the region; and

WHEREAS, the federal grant received by the TJPDC requires that this safety action plan contain an official public commitment to an ambitious percentage reduction of roadway fatalities and serious injuries by a specific date with an eventual goal of eliminating roadway fatalities and serious injuries; and

WHEREAS, Albemarle County is committed to the Virginia Strategic Highway Safety Plan (SHSP)'s vision of zero deaths and serious injuries and its goal to reduce roadway fatalities and serious injuries by half by 2045;

NOW, THEREFORE, BE IT RESOLVED, by the Board of Supervisors of Albemarle County that the County supports Move Safely Blue Ridge, will actively participate in the planning process, and will prioritize implementation of the recommended safety countermeasures, all with the eventual goal of zero roadway fatalities and serious injuries.

RESOLVED, that Albemarle County commits to undertake efforts to one day eliminate roadway fatalities and serious injuries; and,

RESOLVED, that Albemarle County commits to undertake efforts to reduce the combined number of roadway fatalities and serious injuries in the County by 50 percent by 2045.

I, Claudette K. Borgersen, do hereby certify that the foregoing writing is a true and correct copy of a Resolution duly adopted by the Board of Supervisors of Albemarle County by a vote of <u>six</u> to <u>zero</u>, as recorded below, at a meeting held on <u>February 7, 2024</u>.

ruditte 13B

Clerk, Board of County Supervisors

	Aye	Nay
Mr. Andrews	<u>Y</u>	
Mr. Gallaway	Y	
Ms. LaPisto-Kirtley	<u>Y</u>	
Ms. Mallek	Y	
Ms. McKeel	Y	
Mr. Pruitt	Y	



City of Charlottesville Safe Streets and Roads for All Commitment Letter

WHEREAS, 13 people were killed in crashes that took place in the City of Charlottesville from 2018 to 2022;

WHEREAS, 195 people were seriously injured in crashes that took place in City of Charlottesville from 2018 to 2022;

WHEREAS, roadway fatalities and serious injuries are preventable;

WHEREAS, roadway fatalities and serious injuries have lasting impacts on victims, loved ones, and communities at large;

WHEREAS, a goal of the 2045 Long Range Transportation Plan for the Charlottesville-Albemarle Metropolitan Planning Organization adopted in May 2019 is to "improve the geometric conditions and physical characteristics of the transportation network to reduce fatalities and serious injuries."

WHEREAS, reducing or eliminating roadway fatalities and serious injuries in City of Charlottesville will require collaboration among Charlottesville residents and other jurisdictions, as well as regional, state, and federal organizations;

WHEREAS, the Bipartisan Infrastructure Law established the Safe Streets and Roads for All (SS4A) discretionary program;

WHEREAS, the SS4A program funds regional, local, and Tribal initiatives through grants to prevent roadway fatalities and serious injuries;

WHEREAS, Move Safely Blue Ridge—the safety action plan for the Thomas Jefferson Planning District Commission—will identify and prioritize roadway safety improvements in the region;

WHEREAS, the Virginia Strategic Highway Safety Plan (SHSP) sets a vision of zero deaths and serious injuries and a goal to reduce roadway fatalities and serious injuries by half by 2045;

NOW, THEREFORE, BE IT RESOLVED, that the City of Charlottesville supports Move Safely Blue Ridge and will actively participate in the planning process and prioritize implementation of the safety countermeasures recommended in the safety action plan;

RESOLVED, that the City of Charlottesville commits to one day eliminate roadway fatalities and serious injuries;

RESOLVED, that the City of Charlottesville commits to eliminate roadway fatalities in the city by 2045; and,

RESOLVED, that the City of Charlottesville commits to reduce roadway serious injuries in the city by 50 percent by 2045.

Approved by Council March 5, 2024

Kyna Thomas

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Kyna Thomas, MMC Clerk of Council


BOARD OF SUPERVISORS County of Fluvanna Palmyra, Virginia RESOLUTION No. 03-2024

RESOLUTION OF COMMITMENT TO ROADWAY SAFETY GOALS

WHEREAS, 108 people were killed or seriously injured in crashes that took place in Fluvanna County from 2018 to 2022 and have lasting impacts on victims, loved ones, and communities at large; and

WHEREAS, achieving the goal indicated in the 2035 Thomas Jefferson Planning District Commission's Rural Long Range Transportation Plan, which is referenced in Fluvanna County's Comprehensive Plan adopted in 2015, of providing a safe and secure transportation system in Fluvanna County will require collaboration among Fluvanna residents and other jurisdictions, as well as regional, state, and federal organizations; and

WHEREAS, the Bipartisan Infrastructure Law established the Safe Streets and Roads for All (SS4A) discretionary program and funds regional, local, and Tribal initiatives through grants to prevent roadway fatalities and serious injuries; and

WHEREAS, Move Safely Blue Ridge—the safety action plan for the Thomas Jefferson Planning District Commission (TJPDC) —will identify and prioritize roadway safety improvements in the region; and

WHEREAS, the federal grant received by the TJPDC requires that this safety action plan contain an official public commitment to an ambitious percentage reduction of roadway fatalities and serious injuries by a specific date with an eventual goal of eliminating roadway fatalities and serious injuries; and

WHEREAS, Fluvanna County is committed to the Virginia Strategic Highway Safety Plan (SHSP)'s vision of zero deaths and serious injuries and its goal to reduce roadway fatalities and serious injuries by half by 2045;

NOW, THEREFORE, BE IT RESOLVED, by the Board of Supervisors of Fluvanna County that the County supports Move Safely Blue Ridge, will actively participate in the planning process, and will prioritize implementation of the recommended safety countermeasures, all with the eventual goal of zero roadway fatalities and serious injuries.

RESOLVED, that Fluvanna County commits to undertake efforts to one day eliminate roadway fatalities and serious injuries; and

RESOLVED, that Fluvanna County commits to undertake efforts to reduce the combined number of roadway fatalities and serious injuries in the County by 50 percent by 2045.

THE FOREGOING RESOLUTION WAS DULY AND REGULARLY ADOPTED by the Fluvanna County Board of Supervisors on this 7th day of February, 2024.

	AYE	NAY	ABSTAIN	ABSENT	MOTION	SECOND
Christopher Fairchild, Cunningham District	X					
D. Mike Goad, Fork Union District	X					X
Timothy M. Hodge, Palmyra District	X				X	
Anthony P. O'Brien, Rivanna District	X					
John M. Sheridan, Columbia District	X					

Attest:

Christopher S. Fairchild, Chair Fluvanna Gounty Board of Supervisors

RESOLUTION OF COMMITMENT TO ROADWAY SAFETY GOALS

WHEREAS, 125 people were killed or seriously injured in crashes that took place in Greene County from 2018 to 2022 and have lasting impacts on victims, loved ones, and communities at large; and

WHEREAS, achieving the goal indicated in Greene County's Comprehensive Plan adopted in 2023 of providing safe travel for pedestrians, bicyclists, and motorists will require collaboration among Greene residents and other jurisdictions, as well as regional, state, and federal organizations; and

WHEREAS, the Bipartisan Infrastructure Law established the Safe Streets and Roads for All (SS4A) discretionary program and funds regional, local, and Tribal initiatives through grants to prevent roadway fatalities and serious injuries; and

WHEREAS, Move Safely Blue Ridge—the safety action plan for the Thomas Jefferson Planning District Commission (TJPDC) —will identify and prioritize roadway safety improvements in the region; and

WHEREAS, the federal grant received by the TJPDC requires that this safety action plan contain an official public commitment to an ambitious percentage reduction of roadway fatalities and serious injuries by a specific date with an eventual goal of eliminating roadway fatalities and serious injuries; and

WHEREAS, Greene County is committed to the Virginia Strategic Highway Safety Plan (SHSP)'s vision of zero deaths and serious injuries and its goal to reduce roadway fatalities and serious injuries by half by 2045;

NOW, THEREFORE, BE IT RESOLVED, by the Board of Supervisors of Greene County that the County supports Move Safely Blue Ridge, will actively participate in the planning process, and will prioritize implementation of the recommended safety countermeasures, all with the eventual goal of zero roadway fatalities and serious injuries.

RESOLVED, that Greene County commits to undertake efforts to one day eliminate roadway fatalities and serious injuries; and

RESOLVED, that Greene County commits to undertake efforts to reduce the combined number of roadway fatalities and serious injuries in the County by 50 percent by 2045.

I, Kimberly Morris, do hereby certify that the foregoing writing is a true and correct copy of a Resolution duly adopted by the Board of Supervisors of Greene County by a vote of 5 to 0, as recorded below, at a meeting held on Feb. 13, 2024

13,2024	\cap	<pre>/</pre>	
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Clerk, Board of Co	unty Supervisors		
	/		
	1		

	Aye	Nay
Mr. Catalano	X	
Ms. Durrer	X	
Mr. Goolsby	X	
Mr. Lamb	X	
Mr. McGuigan	X	

RES-2024-62

BOARD OF SUPERVISORS COUNTY OF LOUISA RESOLUTION

At a regular meeting of the Board of Supervisors of the County of Louisa held in the Louisa County Public Meeting Room at 5:00 PM on the 18th day of March 2024, at which the following members were present, the following resolution was adopted by a majority of all members of the Board of Supervisors, the vote being recorded in the minutes of the meeting as shown below:

RESULT: MOVER	Passed Board of Supervisors - Patrick Henry District Fitzgerald Barnes
SECONDER:	Board of Supervisors - Cuckoo District Christopher McCotter
AYES:	Duane Adams , Tommy Barlow , Rachel Jones , Fitzgerald Barnes , Manning Woodward, Christopher McCotter

A RESOLUTION TO PURSUE ROADWAY SAFETY GOALS

WHEREAS, 297 people were killed or seriously injured in crashes that took place in Louisa County from 2018 to 2022 and have lasting impacts on victims, loved ones, and communities at large; and

WHEREAS, achieving the goal of providing a safe and secure transportation system in Louisa County will require collaboration among Louisa residents and other jurisdictions, as well as regional, state, and federal organizations; and

WHEREAS, the Bipartisan Infrastructure Law established the Safe Streets and Roads for All (SS4A) discretionary program and funds regional, local, and Tribal initiatives through grants to prevent roadway fatalities and serious injuries; and

WHEREAS, Move Safely Blue Ridge—the safety action plan for the Thomas Jefferson Planning District Commission (TJPDC) —will identify and prioritize roadway safety improvements in the region; and

WHEREAS, the federal grant received by the TJPDC requires that this safety action plan contain an official public commitment to an ambitious percentage reduction of roadway fatalities and serious injuries by a specific date with an eventual goal of eliminating roadway fatalities and serious injuries; and

WHEREAS, Louisa County is committed to the Virginia Strategic Highway Safety Plan (SHSP)'s vision of zero deaths and serious injuries and its goal to reduce roadway fatalities and serious injuries by fifty percent (50%) by 2045;

NOW, THEREFORE, BE IT RESOLVED, by the Board of Supervisors of Louisa County that

BOARD OF SUPERVISORS

THOMAS D. HARVEY North District

ERNIE Q. REED Central District

JESSE N. RUTHERFORD East District

J. DAVID PARR West District

DR. JESSICA LIGON South District



CANDICE W. MCGARRY County Administrator

AMANDA B. SPIVEY Administrative Assistant/ Deputy Clerk

LINDA K. STATON Director of Finance and Human Resources

RESOLUTION R2024-08 NELSON COUNTY BOARD OF SUPERVISORS RESOLUTION OF COMMITMENT TO ROADWAY SAFETY GOALS

WHEREAS, 173 people were killed or seriously injured in crashes that took place in Nelson County from 2018 to 2022 and have lasting impacts on victims, loved ones, and communities at large; and

WHEREAS, achieving the goal of providing a safe and secure transportation system in Nelson County will require collaboration among Nelson residents and other jurisdictions, as well as regional, state, and federal organizations; and

WHEREAS, the Bipartisan Infrastructure Law established the Safe Streets and Roads for All (SS4A) discretionary program and funds regional, local, and Tribal initiatives through grants to prevent roadway fatalities and serious injuries; and

WHEREAS, Move Safely Blue Ridge—the safety action plan for the Thomas Jefferson Planning District Commission (TJPDC) —will identify and prioritize roadway safety improvements in the region; and

WHEREAS, the federal grant received by the TJPDC requires that this safety action plan contain an official public commitment to an ambitious percentage reduction of roadway fatalities and serious injuries by a specific date with an eventual goal of eliminating roadway fatalities and serious injuries; and

WHEREAS, Nelson County is committed to the Virginia Strategic Highway Safety Plan (SHSP)'s vision of zero deaths and serious injuries and its goal to reduce roadway fatalities and serious injuries by half by 2045;

NOW, THEREFORE, BE IT RESOLVED, by the Nelson County Board of Supervisors that the County supports Move Safely Blue Ridge, will actively participate in the planning process, and will prioritize implementation of the recommended safety countermeasures, all with the eventual goal of zero roadway fatalities and serious injuries.

RESOLVED, that Nelson County commits to undertake efforts to one day eliminate roadway fatalities and serious injuries; and

RESOLVED, that Nelson County commits to undertake efforts to reduce the combined number of roadway fatalities and serious injuries in the County by 50 percent by 2045.

Approved: February 13, 2024

Attest: Attest

P.O. Box 336 • Lovingston, VA 22949 • 434 263-7000 • Fax: 434 263-7004 • www.nelsoncounty-va.gov

Move Safely Blue Ridge Regional Comprehensive Safety Action Plan

B. TJPDC SITE VISIT WRAP-UP

B. TJPDC Site Visit Wrap-Up

Site Visit Review

The project team met with each jurisdiction to discuss locations that should be prioritized for a site visit and location-specific improvements. The project team identified a preliminary list of locations based on the data analysis and refined the list with local input about priorities and previously identified projects. The project team conducted site visits on the following dates:

- » Tuesday, September 3, 2024
 - » Fluvanna County
 - » City of Charlottesville
- » Monday, September 9, 2024
 - » Nelson County
 - » Albemarle County
- » Wednesday, September 11, 2024
 - » Greene County
 - » Louisa County

The project team visited each location to observe geometric conditions and driver behavior and documented potential countermeasures or improvements. Tables on the following pages summarize observations and potential recommendations for each location visited.

Fluvanna County Site Visit Summary

Location	Observations	Potential Recommendations		
US-250 / Diamond Road / Oliver Creek Road	 Crest on US-250 limits sight distance High volume of right turns onto Oliver Creek Rd Three of seven crashes occurred at night 	 > Add stop bar on Diamond Rd > Improve visibility of stop signs > Add transverse rumble strips on US-250 > Widen to add turn lanes 		
South Boston Road & Broken Island Road	 > 90-degree curve with inadequate superelevation on South Boston Rd > Fixed object crashes and a severe head-on crash 	 Correct superelevation Add safety wedge on high side of curve Narrow approach of Broken Island Rd to facilitate correction of superelevation 		
Route 53 & Ruritan Lake Road	 Sight distance left for turning off Ruritan Lake road is limited by a crest in the road Congestion around time of school dismissal 	 Repave segment to flatten out problematic crest Long term, consider a roundabout at this intersection 		
Route 53 & Martin Kings Road	 Poor sight distance to turn on Martin Kings Rd Can't see signage on Kings Rd approach 	 Add stop bar to Martin Kings Road Add dynamic intersection warning signage on Route 53 southbound Add left turn lane on Martin Kings Rd northbound 		

City of Charlottesville Site Visit Summary

Location	Observations	Potential Recommendations
E High Street & Meade Avenue	 Southbound green almost always active unless pedestrian phase is activated Angle of intersection between Meade Ave and E High St is very tight, making it difficult to check for conflicting traffic when turning right off Meade Ave 	 Meade-E High Safety Demonstration Project Eliminate one movement on or off of Meade Ave, redirecting traffic to the intersection of Stewart Ave and E High St to the west Eliminating left turn off E High St onto Meade St would allow for removal or replacement of sign
Sth-Ridge-Main-Water-South	 Crossing times for pedestrians, are very short for the required crossing distance Right turn lane eastbound off Main St has bad sight distance left due to statue pedestal 	 Add leading pedestrian intervals (LPIs) to signals Make crosswalks more perpendicular Consider a full pedestrian "scramble" phase Shrink footprint by removing a turn lane from the Water St approach and/or removing a lane from the Ridge McIntire southbound approach Prohibit right turns on red for Main St slip lanes
5th Street & Cherry Avenue	 > High number of angle crashes > Southwest crosswalk has leading pedestrian interval (LPI) but it overly long/angled > Bike lane along 5th St jumps abruptly from curb to between lanes > Yield to pedestrians sign barely visible > Longer stopping distance along Cherry Ave due to series of crosswalks 	 T-up southwest crosswalk Transition bike lane through right lane on 5th St northbound with green pavement markings and add accompanying signage Add speed humps or speed tables for first and last crosswalks in Tonsler Park area

Location	Observations	Potential Recommendations
Sth Street at 5th Street StationSource: Google Maps (Aug 2023)	 Angle crashes on 5th St, permissive lefts conflicting with though movements Lane use signage not clear on all approaches Pedestrian crossings faded 	 Add additional signage on western approach Re-mark crosswalks perpendicular to road Add pedestrian signals for crosswalk Consider setting southbound lefts to protected
W Main Street / 10th Street NW to 14th Street NWImage: Source: Google Maps (Nov 2023)	 At intersection of 10th St NW and Main St, green phase extends beyond pedestrian interval Some movements prohibited on southern end of 13th St NW, but still geometrically possible 	 > Extremely limited opportunity to restrict movements or modify geometry > Create a pedestrian scramble phase > Add porkchop island the southern end of 13th St
5th Street & Harris Road	 Crashes concentrated around PM peak hour Angle crashes typically northbound vehicles turning left hitting though traffic on 5th St Poor visibility for pedestrians on 5th St right turn 	 Convert 5th St northbound left to protected, either full-time or during PM peak Add yield ahead or pedestrian ahead signage in 5th St southbound right turn lane
E High Street / US-250 / River Road	 River Rd approach has limited lane use signage No reflective backplates on signals 	 Pull stop bar closer to crosswalk Improve lane use signage for River Rd approach Add yield to pedestrian signs to US-250

Source: Google Maps (Jul 2023)

Nelson County Site Visit Summary

Location	Observations	Potential Recommendations		
US-29 & Front Street	 See US-29 through Lovingston Reduced speed limit zone (60 to 45) covers Front Street intersection 	 Construct RCUT at Front St intersection Extend reduced speed limit zone 		
US-29 & Tye Brook Road	» See US-29 in Colleen	≫ Construct a RCUT for Tye Brook Rd		
Route 151 & Lowesville Road	 Route 151 high speed Lowesville Rd local Speed limit reduced (55 to 45) through segment Crashes due to turning onto Route 151 	 > Improve advance warning on Lowesville Rd > Improve sight distance by clearing trees 		
US-29 in Colleen	 > High number of serious angle crashes > Advance intersection warning signs on US-29 > High count of commercial merges onto US-29 	 > Improve pavement markings in the crossovers > Create a reduced speed limit zone > Extend turn lane onto Colleen Rd > Replace TWLTL with physical median 		

Location	Observations	Potential Recommendations
US-29 through Lovingston	 Angle crashes at crossovers within segment (Front St, Main St, and Northside Ln) Sight distance inadequate Pedestrians conflict at Main St 	 Close crossover or restrict turning movements Eliminate left out of Northside Lane, northbound U-turn on US-29 Add pedestrian protections on Main Street
Source: Google Maps (Dec 2023)		
US-29 & Route 6	 Inadequate Sight distance between on Route 6 Advance warning signs too close to intersection Southbound right off Route 6 is yield-controlled, but many drivers stop before acceleration lane 	 > Offset left turn lane off US-29 northbound to provide better sight distance > Construct restricted crossing U-turn (RCUT) > Consider Tidbit Trail as an alternative route

Albemarle County Site Visit Summary

Location	Observations	Potential Recommendations		
I-64 & US-29	 Southern intersection on US- 29 is signalized, despite recent interval increase, queuing occurs US-29 southbound speed differential in lanes US-29 northbound has flashing advance warning signs and rumble strips before intersection Difficult for trucks without platooning gaps 	 Separate US-29 southbound using HOT sticks Close US-29 northbound left turn onto I-64 		
US-29 & Greenbrier Drive				
Source: Google Maps (Dec 2023)	 Greenbrier Drive eastbound and westbound phases run concurrently with FYA VDOT is installing a two-stage pedestrian crossing on US 29 soon 	Bring Transit stops closer to pedestrian accommodations at intersections		
US-29 at Fashion Square				
Source: Google Maps (Jul 2023)	 Steep downhill from Rio Road grade separation on US-29 southbound increases required breaking distance before signalized intersections Existing LED lighting to improve visibility at intersection 	 Pedestrian improvements across US-29 Redevelopment opportunities 		
US-29 & Woodbrook Drive				
Source: Google Maps (Jan 2024)	Queue for elementary school on eastern Woodbrook Drive can extend to US-29 at peak	Re-mark eastern Woodbrook Drive to have two inbound lanes to alleviate school congestion		

Greene County Site Visit Summary

Location	Observations	Potential Recommendations	
US-29 & US-33	 Recently reconfigured intersection Pedestrian-involved crashes west of intersection, near Stoneridge Drive 	 Identify projects to facilitate pedestrian movements, extending to Stoneridge Drive 	
US-33 & Swift Run Road	 Flashing yellow arrows for left turns off US-33 Limited sight distance Pattern of rear-end crashes 	 Convert FYA to protected green phase(s) Dynamic flashing signal ahead sign Offset left turns to improve sight distance 	
US-29 / Matthew Mill Road / Cedar Grove Road	 Significant amount of Angle crashes Serious angle crashes at Deerfield Dr & US-29 Sight distance poor due to vegetation and grade 	 Close median crossover at Deerfield Dr or restrict movements to reduce conflicts Revisit restricted crossing U-turn 	
Preddy Creek Road	 Sharp reverse curves leading to fixed object crashes Advance warning signs and transverse rumble strips present 	Add chevrons at standard spacing to improve visibility of curves	

Location	Observations	Potential Recommendations	
Amicus RoadImage: Source: Google Maps (Jul 2023)	 Chevrons spaced incorrectly or missing Shoulder drop off on high side of curve reverse curves leading to fixed object crashes 	 >> Bring chevrons to standard >> Add edge line rumble strips and/ or safety edge along high side of curve 	
<section-header></section-header>	 >> Unusually wide median crossover at 4 Seasons Drive, leading to queues between US-33 eastbound and US-33 westbound >> Pattern of angle crashes at crossovers >> Limited sight distance right (SDR) from Advance Mills median crossover to the west >> Reduced speed limit (55 mph down to 45 mph) east of 4 Seasons Drive, school zone west of Advance Mills Road 	 > Extend reduced speed zone to cover these intersections > Construct restricted crossing U-turn (RCUT) 	
US-33 east of Skyline Drive	 Sharp and steep compound curve Pattern of fixed object crashes, likely related to over or understeering curve Crash pattern worse for motorcycles Advance warning signage farther to the west, does not depict the severity of curve 	 Add additional signage immediately in advance of this curve Add transverse rumble strips, check for adverse effect on motorcycles 	

Louisa County Site Visit Summary

Location	Observations	Potential Recommendations
<section-header><image/><image/></section-header>	 Sight distance from Waldrop Church Road low At-grade railroad crossing on Range Road Lots of signage around intersections 	Improve sight distance by clearing vegetation
US-33 in Trevilians		
	 > Speed limit 55 mph throughthe corridor > Major side streets intersecting at acute angles > Pattern of rear-end crashes along US-33 	 Reduce speed limit to 45 mph on the west end Eliminate passing zone for US-33 eastbound Widen US-33 to add TWLTL and curb and gutter
US-33 & Route 22		
	 >> US-33 and Rte. 22 are joined into single roadway >> Poindexter Road intersects US-33 >> Sight distance poor due to crest and vegetation 	 Reduce speed limit (55 down to 45) T-up intersection based on road with higher ADT Convert intersection to roundabout(s)
US-33 & Oakland Road		
	 Skewed intersection with rail X-ing to northeast High volume of Fire and EMS vehicles Crest leads to poor sight distance 	 Repave US-33 to reduce crest curve T-up intersection or convert to roundabout paired with one at west end of segment

Location	Observations	Potential Recommendations
Route 22 near Nolting RoadImage: Strain Strai	 > Horizontal curve with inadequate chevron > Advisory speed of 50 mph for curve > Utility pole inside clear zone 	 Add edge rumble strips and safety wedge Bring spacing of chevrons in line with standard Increase superelevation on eastbound Move utility pole away from edge of pavement
<section-header></section-header>	 > Primary concern is congestion > Two-way left turn lane west of intersection > Flashing yellow arrows (permissive) for all roads > Sight distance limited for Route 208 > Pedestrian crossings marked on north and west 	 » Gore out space on US-33 northbound approach » Add pedestrian signals » Confirm flashing yellow arrow signs are present
<section-header></section-header>	 » Road departure and fixed object crashe » Centerline rumble strips, chevrons, and advance warning signs present » Crest in road makes it difficult to see curve » Posted speed 50 mph, advisory speed 30 mph 	 Flatten vertical geometry in advance of curve Add recovery wedge on high side of curve Remove fixed objects within clear zone on curve
<section-header></section-header>	 > Immediately north of sharp curve > Large turn volumes between Route 208 and Jack Jouett Road > Sight distances adequate > Handful of rear-end crashes 	 Add left turn lane on Route 208 eastbound Coordinate with potential improvements in curve

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Move Safely Blue Ridge Regional Comprehensive Safety Action Plan

C. JURISDICTION SNAPSHOTS

C. Jurisdiction Snapshots

Crash Data Snapshot: Albemarle



HIGH-INJURY NETWORK

The high injury network (HIN) represents the highest concentration of fatal and serious injury crashes on the roadway network from 2018 to 2022.



72 Fatal Crashes

708 Serious Injury Crashes

77 Fatalities 798 Serious Injuries



*Tiers are based on the number and severity of crashes

FATALITIES + SERIOUS INJURIES





JURISDICTION SAFETY NEEDS

Segment Safety Needs	HIN Mileage Rank	HIN Tier	District PSI Rank	Jurisdiction PSI Rank	TJPDC PBSAP Rank	Jurisdiction PBSAP Rank	
o Rd W/E from Nichols Ct/Woodburn Rd to Huntington d/Pine Haven Ct	0.5	<u>1</u>	11	6	16	4	
S 29 from Teel Ln/Gold Eagle Dr to South of Fontaine Ave	1.2	1	7	4	566	347	
S 250 from I 64 to Pantops Mountain Rd	2	1	2	1	107	60	
cottsville Rd from Sowell Branch Ln to South of Camp Rd	2.8	1	230	68	-	-	
ilton Rd from Milton Village Ln to North of Milton Hills Dr	3.7	1	-	-	-	-	
S 29 from Rio Rd to Hydraulic Rd	4.5	1	6	<u>3</u>	36	20	
S 29 from Gardens Blvd to Seminole Ln	6	1	5	2	155	93	
ydraulic Rd from Lambs Rd/Whitewood Rd to Hydraulic Cir	7.5	1	108	31	47	29	
nmet St S from Stadium St to McCormick Rd	50.8	4	-	-	13	1	
eminole Tr from Hydraulic Rd to Seminole Ct	-	-	10	5	33	18	

Values depict highest ranking present within segment limits

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Intersection Safety Needs	Total Crashes	Total Crash Rank	KA Crashes	KA Rank	EPDO Crashes	EPDO Crash Rank	District PSI Rank	Jurisdictior PSI Rank
JS 29 & Hydraulic Rd	145	<u>1</u>	8	<u>1</u>	1965	1	1	<u>1</u>
JS 29 & Greenbrier Dr	99	<u>2</u>	3	8	1025	<u>4</u>	2	<u>2</u>
JS 250 & Route 20	92	3	0	-	474	25	4	4
JS 29 & Woodbrook Dr	89	4	1	51	591	16	3	<u>3</u>
JS 29 & Airport Rd	71	<u>5</u>	0	-	472	27	7	6
JS 29 & Boulders Rd	60	6	2	20	635	14	6	5
JS 250 & Peter Jefferson Pkwy	48	7	4	<u>5</u>	961	6	9	7
JS 250 & Route 240	38	15	6	2	1110	<u>3</u>	13	10
JS 29 & Fashion Square Dr	38	15	5	<u>4</u>	998	<u>5</u>	-	-
JS 29 & Austin Dr	35	18	4	<u>5</u>	771	9	25	12
Route 20 & Route 53	33	19	3	8	657	11	28	13
Rio Rd E & Fashion Square Dr	31	23	6	<u>2</u>	1123	<u>2</u>	-	-
JS 29 & Plank Rd	20	48	4	<u>5</u>	786	7	68	14

Crash Data Snapshot: Charlottesville





The high injury network (HIN) represents the highest concentration of fatal and serious injury crashes on the roadway network from 2018 to 2022.

2,805 Total Crashes



E

180 Serious Injury Crashes

13 Fatalities



*Tiers are based on the number and severity of crashes **FATALITIES + SERIOUS INJURIES**





A

Tier 4

1 Miles

0.5

JURISDICTION SAFETY NEEDS

Segment Safety Needs	HIN Mileage Rank	HIN Tier	District PSI Rank	Jurisdiction PSI Rank	TJPDC PBSAP Rank	Jurisdiction PBSAP Rank
5th St SW From W Main St to Cherry Ave	0.3	1	-	-	569	167
Emmet St NW from US 250 Byp to Greenbrier Dr	0.8	1	1	1	6	6
US 250 from Preston Ave to South of 5th St Station Pkwy	1.3	1	4	<u>2</u>	3	<u>3</u>
E High St from US 250 Byp to Grove Ave	1.4	1	111	29	299	20
Emmet St NW from US 250 Byp to Arlington Blvd	1.9	1	9	3	5	<u>5</u>
W Main St from Market St/Ridge St to Chancellor St	7.7	<u>1</u>	32	4	394	132
Emmet St S from Thomason Rd to University Gardens	8.3	1	50	7	68	36
Preston Ave from Ros Hill Dr to Grady Ave	11	2	-	-	2	<u>2</u>
Grady Ave from Preston Ave to 10th St NW	15.4	2	-	-	1	1
Values depict highest ranking present within segment limi	ts					

KA Rank KA Crash EPDO DO Cra Rank Crashe **Intersection Safety Needs** S Ra Cras US 29 & Barracks Rd 37 1 4 4 764 5 US 250 & East High St 36 1174 2 6 1 1 US 250 & Roosevelt Brown Blvd 36 19 425 9 21 2 1 2 US 250 & 14th St NW 258 17 34 4 1 19 23 1 US 250 & US 29 33 5 5 2 957 2 81 6 US 250 Bypass & Hydraulic Rd 31 917 7 5 2 3 Ridge St & Cherry Ave 30 8 213 29 55 <u>3</u> 0 US 250 & Ridge St 88 28 782 4 7 9 4 4 28 9 632 8 59 5th St SW & Harris Rd 3 8 4 Route 20 & Elliot Ave 22 0 132 56 61 10 5 19 17 **4** 710 7 US 29 & US 250 Off-ramp 4 -Preston Ave & Rose Hill Dr 15 23 4 735 6 4 -

Crash Data Snapshot: Fluvanna



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HIGH-INJURY NETWORK

The high injury network (HIN) represents the highest concentration of fatal and serious injury crashes on the roadway network from 2018 to 2022.

1,330 Total Crashes



83 Serious Injury Crashes



13 Fatalities 97 Serious Injuries



*Tiers are based on the number and severity of crashes

FATALITIES + SERIOUS INJURIES



Fatalities + Serious Injuries by Emphasis Area, 2018-2022 Roadway Departures Impaired Driving Intersections Occupant Protection Ø Speeding 🚻 Aging Road Users Young Drivers 🐻 Motorcyclists 📘 Heavy Vehicles 🔝 Pedestrians 🛛 🖬 2 1 \delta Bicyclists 🚺 0 Work Zones 00 Farm Vehicles 0 0 0 10 20 30 40 50 60 70

■ Fatalities ■ Serious Injuries

JURISDICTION SAFETY NEEDS

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Segment Safety Needs			HIN Milea Rank	HIN Tier	District PS Rank	Jurisdictio PSI Rank	TJPDC PBSAP Rai	Jurisdictio PBSAP Rar
US 250 from Blue Ridge Dr to Edgecomb Rd			0.5	1		-	-	-
Thomas Jefferson Pkwy from Lake Monticello Rd to Merry Oaks Ln	South	of	1.3	1	61	1	351	1
Kents Store Way from Waddy Creek Dr to Jordan Sto	re Rd		3.4	<u>1</u>	-	-	-	-
Winsville Dr from W River Rd to North of Tepee Town Rd			3.4	1		-	-	-
Covered Bridge Rd from South of Venable Rd to North of Community House Rd			4.8	1		-	-	-
S Boston Rd from River Ridge Rd to Thomas Jefferson Pkwy			6.6	1	80	2	596	8
US 15 from Saylor Ln to Pine Ln				1	154	3	-	-
S Boston Rd from Lake Monticello Rd to Union Mills Rd Thomas Jefferson Pkwy from from Double D Farm Tr to			10.5	2	234	10	402	<u>4</u>
Commons Blvd				2	218	9	354	2
				2	-	-	499	5
Abby Rd/Lexie Ln			20.5	2	-	-	401	3
Union Mills Rd from S Boston Rd to US 15 Values depict highest ranking present within segment limit				3	162	4	-	-
Intersection Safety Needs	Total Crashes	Total Crash Rank	KA Crashes	KA Rank	EPDO Crashes	EPDO Crash Rank	District PSI Rank	Jurisdiction PSI Rank
S Boston Rd & Lake Monticello Rd	23	1	3	1	576	1	34	1
S Boston Rd & Broken Island Rd	21	<u>2</u>	1	<u>4</u>	180	10	-	-
Route 53 & Monish Dr	13	<u>3</u>	0	-	89	29	-	-
US 15 & Union Mills Rd	10	4	1	4	207	4	-	-
Route 53 & Martin Kings Rd	9	<u>5</u>	1	4	196	6	-	-
US 15 & Troy Rd	9	<u>5</u>	0	-	66	30	-	-
US 250 & Diamond Rd	7	9	1	4	185	7	-	-
US 250 & Trov Rd	6	12	3	1	502	2	-	-
	-							
Route 6 & Haden Martin Rd	6	12	1	4	203	<u>5</u>	-	-
Route 6 & Haden Martin Rd Courthouse Rd & Carysbrook Rd	6 6	12 12	1	4 4	203 165	<u>5</u> 12	-	-
Route 6 & Haden Martin Rd Courthouse Rd & Carysbrook Rd Abby Rd & Market St	6 6 3	12 12 35	1 1 1	4 4 4	203 165 181	5 12 8	-	-

Crash Data Snapshot: Greene





FATALITIES + SERIOUS INJURIES





JURISDICTION SAFETY NEEDS

Segment Safety Needs	HIN Mileage Rank	HIN Tier	District PSI Rank	Jurisdiction PSI Rank	TJPDC PBSAP Rank	Jurisdiction PBSAP Rank
US 29 from Keleigh Ln to North of Buck Dr	0.7	1	34	1	356	16
US 33 from Sassafras Ln to Pinewood Ct	1.4	1	-	-	203	1
US 29 from Starks Ln to Luck Stone Rd	2	1	53	2	329	11
Dyke Rd from Rosebrook Rd to Haneytown Rd	3.7	1	-	-	-	-
US 33 from South of Blue Run Rd to North of Dyke Rd	3.7	1	-	-	-	-
US 33 from East of Skyline Dr to Big Bend Fire Rd	6.2	1	106	7	-	-
US 33 from US 33 to Fredericksburg Rd/Reva Ln	7.2	1	-	-	293	5
US 33 from Greencroft Blvd/New Life Dr to Amicus Dr	9.6	1	-	-	295	7
Values depict highest ranking present within segment limit	s					

	Intersection Safety Needs	Total Crashes	Total Crash Rank	KA Crashes	KA Rank	EPDO Crashes	EPDO Crash Rank	District PSI Rank	Jurisdiction PSI Rank
JS 29 8	& Cedar Grove Rd	49	1	0	-	332	10	15	1
JS 33 8	& New Life Dr	48	<u>2</u>	3	<u>4</u>	658	<u>4</u>	-	-
JS 29 8	& Clore Dr	31	<u>3</u>	6	1	1051	2	-	-
JS 33 8	& Stoneridge Dr	28	4	1	9	453	<u>5</u>	74	4
JS 29 8	& Fredericksburg Rd	21	<u>5</u>	6	1	1098	1	64	3
JS 29 8	& Carpenters Mill Rd	21	<u>5</u>	0	-	144	23	47	<u>2</u>
JS 33 8	& Amicus Rd	16	7	2	<u>5</u>	391	7	-	-
JS 33 8	& Swift Run Rd	14	8	4	<u>3</u>	688	<u>3</u>	-	-
JS 33 8	& Advance Mills Rd	13	9	0	-	70	26	84	5
JS 29 8	& Stoneridge Pl	10	12	2	<u>5</u>	423	6	-	-
JS 33 8	& Greenecroft Blvd	9	13	2	<u>5</u>	384	8	-	-
JS 33 8	& Dyke Rd	8	15	2	<u>5</u>	345	9	-	-

Crash Data Snapshot: Louisa



HIGH-INJURY NETWORK

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The high injury network (HIN) represents the highest concentration of fatal and serious injury crashes on the roadway network from 2018 to 2022.







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10 Miles

JURISDICTION SAFETY NEEDS

Segment Safety Needs	HIN Mileage Rank	HIN Tier	District PSI Rank	Jurisdiction PSI Rank	TJPDC PBSAP Rank	Jurisdiction PBSAP Rank
US 522 from South of Chopping Rd to North of New Bridge Rd	0.5	1	-	-	-	-
US 33 from North of US 522 to North of US 522	1.5	1	-	-	-	-
US 522 from J and R Dr to Owens Creek Rd	2.1	1	-	-	-	-
Louisa Rd from Poindexter Rd to East of Oakland Rd	2.6	1	137	3	-	-
I-64 from West of Zion Rd to East of Zion Rd	3.2	1	-	-	-	-
US 15 from US 250 to North of Freedom Dr	4.5	1	85	2	533	12
US 33 from Mt Airy Rd to Pendleton Rd	6	1	-	-	375	1
US 33 from US 15 to Louisa Rd	16.6	2	-	-	415	4
US 250 from Three Chopt Rd to East of US 522	19.7	2	77	1	_	-
Courthouse Rd from E Jack Jouett Rd to Deer Tail Ln	20.3	2	139	4	483	5
Davis Hwy from Chopping Rd to East of Bus Garage Rd	38	3	152	<u>5</u>	396	2

Intersection Safety Needs	Total Crashes	Total Crash Rank	KA Crashes	KA Rank	EPDO Crashes	EPDO Crash Rank	District PSI Rank	Jurisdiction PSI Rank
JS 522 & US 250	38	1	4	1	977	1	-	-
JS 15 & US 250	32	<u>2</u>	1	13	352	6	40	<u>2</u>
JS 15 & Spring Creek Pkwy	30	<u>3</u>	0	-	162	32	32	1
JS 15 & Route 22	26	4	2	4	458	4	48	4
JS 33 & East Main St	25	<u>5</u>	1	13	250	15	-	-
JS 522 & Route 208	20	6	4	1	713	<u>2</u>	43	<u>3</u>
JS 33 & Shannon Hill Rd	17	8	1	13	327	9	69	<u>5</u>
JS 33 & School Bus Rd	10	16	2	4	366	<u>5</u>	-	-
JS 33 & Gardners Rd	7	20	3	<u>3</u>	522	<u>3</u>	-	-
Ellisville Dr & Blue Ridge Rd	6	28	2	4	343	7	-	-
JS 33 & Willow Brook Rd	5	42	2	4	342	8	-	-
JS 33 & US 522	3	65	2	4	321	11	-	-
Kentucky Springs Rd & Pottlesville Rd	3	65	2	<u>4</u>	321	11	-	-

Crash Data Snapshot: Nelson





JURISDICTION SAFETY NEEDS

Segment Safety Needs	HIN Mileage Rank	HIN Tier	District PSI Rank	Jurisdiction PSI Rank	TJPDC PBSAP Rank	Jurisdiction PBSAP Rank
US 29 from Aistrop Ln to Twin Poplars Loop	0.5	1	379	7	-	-
US 29 from Irish Rd to North of Brent Manor Ln	1.1	1	-	-	-	-
lames River Rd from Friendship Rd to South of Helena Ln	2.2	1	-	-	-	-
US 60 from Robertson Ln to Payne Pl	2.2	1	-	-	-	-
JS 29 from Jerrys Way to Lena Rose Ln	2.7	1	-	-	-	-
Rockfish Valley Hwy from Stonegate Ln to Bland Wade Ln	3.6	1	-	-	522	4
US 29 from Mountain Cove Rd to Henrys Hill Ln	5.1	1	-	-	321	1
JS 29 from Bowling Dr to Cooperative Way	13	2	303	<u>5</u>	-	-
US 29 from River View Ln to Tidbit Tr	14	2	23	1	-	-
-64 from US 250 to East of Royal Orchard Rd	14.7	2	59	2	-	-
US 29 from Stagebridge Rd to Eades Ln	15.3	2	228	4	-	-
Patrick Henry Hwy from Beech Grove Rd to Brents Ln	24.6	2	71	3	-	-

Values depict highest ranking present within segment limits

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Intersection Safety Needs	Total Crashes	Total Crash Rank	KA Crashes	KA Rank	EPDO Crashes	EPDO Crash Rank	District PSI Rank	Jurisdictior PSI Rank
IS 29 & Route 56	22	1	2	<u>4</u>	416	<u>4</u>	-	-
IS 29 & Route 6	19	2	2	4	394	<u>5</u>	70	<u>3</u>
oute 151 & Route 6	18	<u>3</u>	4	2	749	2	38	1
IS 29 & Arrington Rd	15	4	5	1	876	1	51	2
oute 151 & Mill Ln	13	<u>5</u>	1	7	181	11	-	-
IS 29 & Route 56	10	6	3	<u>3</u>	563	<u>3</u>	149	6
IS 29 & Main St	10	6	2	4	347	6	-	-
oute 6 & Tanbark Dr	10	6	1	7	245	7	115	<u>5</u>
IS 29 & Eades Ln	9	9	1	7	206	8	107	4





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D. PUBLIC ENGAGEMENT ROUND 1 SUMMARY

D. Public Engagement Round 1 Summary

The Thomas Jefferson Planning District Commission (TJPDC) conducted Round I of public engagement for Move Safely Blue Ridge to raise awareness of the project and identify issues and opportunities for transportation safety in the region. The project team used a multifaceted public engagement approach to reach a diverse group of the region's residents. Round I of public engagement included:

- » In-person public meetings
- >> Virtual public meeting
- » Pop-ups at community events
- >> Public survey
 - » Online in multiple languages
 - » Paper copies in English and Spanish

In-Person Public Meetings

The project team held one public meeting in each participating jurisdiction (six in total) to share information about Move Safely Blue Ridge. The project team encouraged members of the public to discuss their concerns and ask questions of the project team at the in-person public meetings. **Table 1** shows details on each public meeting.

Jurisdiction	Meeting Date & Time	Meeting Location	Number of Attendees
Albemarle County	June 11, 2024, 6:00–8:00 p.m.	Albemarle County Office Building 401 McIntire Road, Room 241 Charlottesville, VA 22902	3
City of Charlottesville	June 10, 2024, 5:30–7:30 p.m.	Carver Recreation Center 233 4th Street NW Charlottesville, VA 22903	11
Fluvanna County	June 12, 2024, 6:00-8:00 p.m.	Palmyra Library 214 Commons Blvd Palmyra, VA 22963	8
Greene County	June 10, 2024, 6:00-8:00 p.m.	Greene County Library 222 Main Street, Suite 101 Stanardsville, VA 22973	3
Louisa County	June 11, 2024, 6:00-8:00 p.m.	Betty Great Room 522 Industrial Drive Louisa, VA 23093	2
Nelson County	June 12, 2024, 6:00–8:00 p.m.	The Nelson Center 8445 Thomas Nelson Hwy Lovingston, VA 22949	2

Table 1: Public Meeting Information

Project Information Sharing

Public meeting attendees had the opportunity to learn more about Move Safely Blue Ridge and the Safe Streets and Roads for All (SS4A) program, visualize statistics on roadway fatalities and serious injuries in their jurisdiction, and share their experiences traveling throughout the region with the project team. Members of the project team guided attendees through several boards as shown in **Figure 1**. The project team provided attendees with Move Safely Blue Ridge factsheets and swag items to serve as a reminder of the project that could help prompt conversations with others.



Figure 1: Example of Boards Used in Public Meetings



Figure 2: TJPDC Staff Member Shares Project Information

Commitments

After learning more about Move Safely Blue Ridge and roadway fatality and serious injury statistics, public meeting attendees had the opportunity to make a personal commitment of how they would help improve roadway safety. The project team also encouraged attendees to write suggestions for how the project team could lead a productive public process.



Figure 3: Example Commitment Made by a Public Meeting Attendee

Media Coverage

TJPDC, which is the regional body administering Move Safely Blue Ridge, issued a media advisory for the Round I public meeting. Two local news stations, 29 News and CBS 19, covered the public meeting held in the City of Charlottesville.



Figure 4: TJPDC Staff Member Participating in Interview during Public Meeting

Virtual Public Meeting

The project team hosted a virtual public meeting via Zoom on June 20, 2024, to provide an additional opportunity for members of the public to learn about Move Safely Blue Ridge, ask questions, and discuss concerns. The project team provided a presentation that mirrored the content presented on boards at the in-person public meetings. Six community members attended the virtual public meeting.



Pop-Ups at Community Events

The project team hosted more than 20 pop-ups at community events split between the six participating jurisdictions to solicit engagement with Move Safely Blue Ridge in May and June 2024 as outlined in **Table 2**. Pop-ups provided an opportunity for the project team to engage with members of the public who might not otherwise attend a public meeting or participate in the public process. The project team encouraged those present at pop-ups to complete the survey (either online or on paper) and discuss their transportation safety concerns in the region.



Figure 6: Pop-Up at Palmyra Arts Fest in Fluvanna



Figure 7: Pop-Up at Jack Jouett Day in Louisa

Table 2: Pop-Up Event Details

Event	Date	Location	Jurisdiction	
Rivanna RiverFest	Sunday, May 19, 2024	1150 River Road Charlottesville, VA		
Albemarle Farmers Market	Saturday, June 1, 2024	Towncenter Shopping	-	
	aturday, June 15, 2024 Center Towncenter La Charlottesville, VA			
Church of Our Savior Episcopal Food Pantry	Friday, June 28, 2024	1165 Rio Road, East Charlottesville, VA	Albemarle County	
Healthy Streets/Healthy People Fair	Saturday, June 29, 2024	Booker T. Washington Park 1001 Preston Avenue Charlottesville, VA		
Fridays After Five at Ting Pavilion	Friday, May 24, 2024	700 E Main Street		
	Friday, May 31, 2024	Charlottesville, VA		
Charlottesville City Market	Saturday, June 22, 2024	100 E Water Street Charlottesville, VA	City of Charlottesville	
Farmers in the Park	Wednesday, June 26, 2024	1300 Pen Park Road Charlottesville, VA		
Palmyra Arts Fest	Saturday, June 8, 2024	Stone Jail Street 28 Stone Jail Street Palmyra, VA	Eluvanna County	
Fluvanna County Farmers Market	Sunday, June 9, 2024	Crofton Plaza		
	Sunday, June 23, 2024	Palmyra, VA		
Feeding Greene Pantry Food Distribution	Thursday, June 13, 2024	81 Main Street Standardsville, VA		
Greene Farmers Market	Saturday, June 15, 2024	Greene Commons 40 Celt Road Stanardsville, VA	Greene County	
Feeding Greene Pantry Food Distribution	Tuesday, June 18, 2024	81 Main Street		
	Tuesday, June 25, 2024	Standardsville, VA		
LCSO Special Needs & Autism Awareness Festival		Moss-Nuckols Elementary School	Louisa County	
	Saturday, June 1, 2024	2055 Courthouse Road		
		Louisa, VA		
Jack Jouett Day Festival	Saturday, June 8, 2024	1100 E Jack Jouett Road Louisa, VA		
Village of Lovingston Farmers Market	Wednesday, May 22, 2024			
	Wednesday, June 5, 2024	562 Front Street Lovingston, VA	Nelson County	
	Wednesday, June 12, 2024			
	Wednesday, June 19, 2024			
Nelson County Pantry Food Distribution	Saturday, June 29, 2024	9890 Thomas Nelson Highway		
		Lovingston, VA 22949		

Public Survey

Survey Overview

The Move Safely Blue Ridge public survey helped the project team better understand public perceptions of transportation safety in the region and geographic areas with significant transportation safety concerns. The survey was open from May 17, 2024, to June 30, 2024. The project team distributed the survey in both a paper format and a digital format and advertised it through a community newsletter, community events, flyers, on the Move Safe Blue Ridge website, and on social media. The online survey was hosted on the Public Coordinate platform and was available in various languages. Paper surveys were available at several public locations, including public libraries, in both English and Spanish.

Survey Respondents

Locality of Residence

The project team received 303 survey responses in total. As shown in **Figure 8**, 142 respondents (47%) provided their locality of residence in the optional demographics question of the survey. Of respondents who provided their locality of residence, more than half reside in Albemarle County or the City of Charlottesville. The City of Charlottesville and Albemarle County are the most populous of the TJPDC member jurisdictions with communities who are highly engaged in public processes, particularly processes around transportation.



Figure 8: Responses by Locality of Residence

Race

The racial identity of respondents is summarized in **Figure 9**. Of respondents who answered optional demographic questions, the majority identified as White (81%). Respondents identifying as Black or African American followed at 9%, with others at 10% in total. The racial makeup of survey respondents roughly aligns with that of the region; however, there was a higher proportion of White respondents than exists in the region overall.



Figure 9: Respondents by Racial Identity (Non-Responses Excluded)

Age

As shown in **Figure 10**, most respondents (83%) were 40 years old or older. There were only three respondents between the ages of 18 and 25 years old and one respondent who was under 18 years old. Relative to the region, middle-aged and older residents were overrepresented among the survey respondents who reported their age.


Household Income

As shown in **Figure 11**, more than half of respondents who answered the question have an annual household income of \$75,000 or greater. This roughly aligns with the household income profiles reported by the 2022 American Community Survey (ACS) 5-Year Estimates for TJPDC jurisdictions. TJPDC residents with household incomes less than \$35,000 are underrepresented in survey responses.



Figure 11: Respondents by Household Income

General Sentiment Regarding Transportation

At the beginning of the survey, the project team asked respondents to share their level of agreement with several statements related to the 4 Es of roadway safety: engineering, education, enforcement, and emergency response.

As shown in **Figure 12**, respondents were generally in agreement that the presence of law enforcement promotes safe driving behavior (53%), and that streets and roads are generally safe and well maintained (45%). A high percentage (61%) disagree with the statement that people drive safely. Nearly half (49%) disagree with feeling safe traveling on both urban and rural streets and roads. While 55% agree that they can rely on a rapid response from emergency services, a higher number of respondents reported being unsure.



Figure 12: Agreement with Statements on the 4 Es of Road Safety

As shown in **Figure 13**, respondents who stated they were 60 years or older were much more likely to agree with the statement that law enforcement promotes safe driving behavior. While only 29% of those 26–39 years old and 48% of those 40–59 years old agreed/strongly agreed, 77% of those 60 years or older agreed/strongly agreed.



Figure 13: Agreement with Statement Regarding Law Enforcement

Mode of Transportation Used

The project team asked respondents to select their primary mode of transportation (how they get around most of the time) and any secondary modes of transportation (how they get around some of the time). The project team then asked respondents a series of questions regarding transportation safety as it pertains to each mode they use.

As shown in **Figure 14**, most respondents (82%) use a car as their primary mode of transportation. Of those who chose a secondary mode of transportation, 41% travel by walking and 21% travel by bicycle. While only two respondents use a bus, paratransit, taxi, Uber, or Lyft for their primary mode of transportation, 31% of respondents report using one of these as a secondary mode of transportation.



Figure 14: Primary and Secondary Modes of Transportation for Respondents

*Note: Some respondents chose more than one primary mode of transportation and/or more than one secondary mode of transportation. Therefore, the count total is higher than the number of respondents (303).

The data in **Figure 15** represents all the transportation modes (one primary mode and as many secondary modes as desired) selected by respondents from each locality. Respondents from Albemarle County and the City of Charlottesville reported car usage at a lower rate than respondents who reside in the Counties of Fluvanna, Greene, Louisa, and Nelson. A relatively small portion of respondents who live in Nelson County reported walking as their primary or secondary mode of transportation.



Figure 15: Transportation Mode Choice (Primary and Secondary) by Jurisdiction

Transportation Safety Concerns

As stated previously, the project team asked respondents a series of questions regarding transportation safety for each mode that they use. The project team then asked respondents to select up to three transportation safety concerns from a list for their primary transportation mode and any secondary transportation modes. The data in **Figure 16** represent the number of times each safety concerns was selected across all transportation modes. Note that the options for safety concerns were the same for each travel mode.

Vehicle speeds represented more than 20% of the total safety concern selections. Road and street design represented about 20% of concerns, and impaired driving represented about 15% of all concerns.



Figure 16: Safety Concerns Across All Transportation Modes

Safety Concerns by Transportation Mode

While investigating safety concerns by transportation mode, several trends emerged. As shown in **Figure 17**, vehicle speeds represent more than 20% of all concerns selected for trips by car, on foot, and by bicycle. Road and street design is a major concern for residents traveling on foot or by bicycle, representing more than 25% of concerns selected for both modes. Visibility and lighting represented more than 15% of concerns while traveling on foot.



Figure 17: Safety Concerns by Transportation Mode

While not shown in the figure, maintenance and road and street design represent the most significant concerns for respondents while using mobility devices. Among motorcyclists, impaired driving is the most selected concern.

Map Pins

The public survey included an interactive mapping component in which respondents could drop a pin on the map to indicate a transportation safety concern in one of four categories: inadequate roads, sidewalks, bridges, etc.; unsafe driver behavior; unsafe intersection; or other concern.



Figure 18: Interactive Mapping Tool User Interface

Respondents left more than 800 maps pins as part of the public survey. Note that respondents who used paper surveys had the opportunity to describe a location for their concerns in lieu of dropping a pin on the interactive map, and the project team mapped these points before processing data. Pins for unsafe intersections and inadequate roads, sidewalks, bridges, etc. each made up more than one-third of the total pins . While more than 60% of respondents disagreed or strongly disagreed that "people drive safely" in the survey questions, only 18% of maps pins were for unsafe driver behavior. Map pins placed in each jurisdiction are discussed further in the Existing Conditions section of this report.



Figure 19: Survey Map Pins by Jurisdiction and Category

Overall Survey Findings

Survey responses represent the diverse transportation networks in jurisdictions participating in Move Safely Blue Ridge. Respondents across jurisdictions who use various transportation modes voiced significant concerns regarding driver behavior, especially regarding vehicle speeds throughout the survey questions. Respondents, especially non-motorized users, also have concerns regarding street and road design.

Key Takeaways and Next Steps

Residents expressed strong concerns over driver behavior (particularly speeding). Especially in the more urban areas, there is a desire for improved infrastructure for bicyclists and pedestrians. There also are concerns about the safety of two-lane rural roads with significant curvature, minimal recovery areas, and many heavy vehicles.

As Move Safely Blue Ridge progresses into the countermeasure identification phase, sentiments expressed in the public survey, along with crash data, will be used to identify key transportation safety needs at particular locations and across the regional transportation network.

Takeaways By Jurisdiction

The following section highlights several key takeaways from Round I of public engagement by jurisdiction. Note that survey responses by jurisdiction are based on responses to the optional self-identification of home jurisdiction question, rather than IP address.

Albemarle County

More than 70% of survey respondents who reside in Albemarle County disagree or strongly disagree with the statement that "people drive safely." Additionally, more than 60% of survey respondents from Albemarle County disagree or strongly disagree with the statement that "I feel safe traveling on both urban and rural streets and roads." Vehicle speeds and impaired driving are the most significant concerns when driving, while vehicle speeds and street design are the most significant concerns when walking or biking.

City of Charlottesville

Almost 70% of survey respondents who reside in the City of Charlottesville disagree or strongly disagree with the statement that "people drive safely." Additionally, 60% of survey respondents from the City of Charlottesville disagree or strongly disagree with the statement that "I feel safe traveling on both urban and rural streets and roads." These two statistics closely align with those from Albemarle County residents. Vehicle speeds and road and street design are top concerns among Charlottesville residents when driving, walking, or biking. Impaired driving is the third-most reported concern when driving, while intersections are the third-most reported concern when driving.

Fluvanna County

All survey respondents from Fluvanna County disagree with the statement that "people drive safely." More than 60% of survey respondents from Fluvanna County agree or strongly agree with the statement that "the presence of law enforcement promotes safe driver behavior." Vehicle speeds are the top concerns when driving and walking, followed by visibility and lighting and impaired driving.

Greene County

Less than 45% of respondents from Greene County disagree or strongly disagree with the statement that "people drive safely," while more than 35% of respondents from Greene County were neutral to the statement. More than 80% of survey respondents from Greene County agree or strongly agree with the statement that "the presence of law enforcement promotes safe driver behavior." Vehicle speeds and road and street design are the most common concerns when driving, walking, or biking. Visibility and lighting and intersections also are common concerns across different travel modes.

Louisa County

Half of survey respondents who reside in Louisa County disagree or strongly disagree with the statement that "people drive safely." More than 65% of survey respondents from Louisa County agree or strongly agree with the statement that "the presence of law enforcement promotes safe driver behavior." Vehicle speeds and visibility and lighting are top concerns when driving and walking. Maintenance is another concern when driving, while impaired driving is a concern when driving and walking.

Nelson County

More than 50% of survey respondents who live in Nelson County disagree or strongly disagree with the statement that "people drive safely." Despite concerns with driver behavior, more than 55% of respondents who reside in Nelson County agree or strongly disagree with the statement that "I feel safe travelling on both urban and rural streets and roads." Respondents from Nelson County are relatively confident with law enforcement and emergency medical services (EMS) with more than 75% of respondents agreeing or strongly agreeing that "the presence of law enforcement promotes safe driver behavior" and more than 80% of respondents agreeing or strongly agreeing with the statement that "I can rely on rapid response from emergency services in case of a crash." Vehicle speeds and road and street design are top concerns across travel modes, followed by impaired driving.

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E. PUBLIC ENGAGEMENT ROUND 2 SUMMARY

E. Public Engagement Round 2 Summary







Round 2 Engagement Tactics

- Local pop-up events
- Virtual webinars
- Partner toolkit for Community-Based Organizations
- Online survey

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Activity Overview



Take **5** tokens. These represent investments or resources to spend on initiatives to improve roadway safety.

Place your tokens in the bucket(s) based on how you'd like to distribute these resources to make your community's roads safer.

Take **3** dot stickers. Under each question on the board, place **1** sticker to vote for the option you think is the most effective to enhance safety on the road in your region.







Round 2 Engagement Overview







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Round 2 Engagement

- 690 number of in-person interactions
 - · Participated in the activity
 - Took a flyer/postcard
 - · Left a comment card
- 686 number of survey results
- 35 participants at virtual public meeting
- Pop-ups were intended to gather community feedback and spread educational awareness on road safety







Number of Interactions by Jurisdiction

Jurisdiction	Pop-Up Locations	Total Interactions
Albemarle	 Crozet Library Scottsville Library Northside Library Darden Towe Park The Center at Belvedere 	215
Charlottesville	Charlottesville City MarketCentral Library	107
Fluvanna	Fluvanna Ace HardwareFluvanna County Library	50
Greene	Feeding GreeneGreene County Library	133
Louisa	Louisa County LibraryFootball Game First Responders Appreciation	124
Nelson	Nelson County 5K RaceNelson County Sherriff Listening Session	61

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Community Outreach

- Bilingual engagement with Hispanic population
- Largest number of youth participants
- Outreach to unhoused community
- Engagement with faith-based groups





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Virtual Public Meeting

Engineering was the most favored safety approach in both live survey results during both meetings

Which engineering solution would you most like to see in your community?

(A) A. Safety improvements on rural roads	
	11%
(B) B. Safety improvements at high-crash intersections	
	32%
(C) C. Safety improvements for pedestrians and bicyclists	
	42%
(D) D. Projects aimed at reducing vehicle speeds	
	16%
(E) E. I do not prioritize engineering solutions	
	0%
(F) F. Other	
	0%

Midday Meeting Live Survey Results for Engineering Countermeasures Which engineering solution would you most like to see in your community?



Evening Meeting Live Survey Results for Engineering Countermeasures

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Results

Participants spent five tokens on strategies to address roadway fatalities and serious injuries

Engineering safety countermeasures were favored most



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Number of Tokens by Safety Approach



Albemarle County

148 survey responses 215 interactions

Safety Approach Number of Tokens



Safety Approach	Top Countermeasures
Engineering	Safety improvements for pedestrians and bicyclists
Education	Education for all user groups on sharing road space
Enforcement	Enforcement on speeding

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City of Charlottesville

168 survey responses 107 interactions



Safety Approach	Top Countermeasures
Engineering	Safety improvements for pedestrians and bicyclists
Education	Education for all user groups on sharing road space
Enforcement	Enforcement on speeding



Fluvanna County

Safety Approach Number of Tokens 200 190 180 160 140 120 96 100 80 69 60 40 20 0 Engineering Education Enforcement No. of Tokens

45 survey responses 50 interactions

Safety Approach	Top Countermeasures
Engineering	Safety improvements at high- crash intersections.
Education	Education on the dangers of speeding
Enforcement	Enforcement on speeding



Greene County



14 survey responses 133 interactions

Safety Approach	Top Countermeasures
Engineering	Safety improvements at high- crash intersections.
Education	Education on the dangers of speeding
Enforcement	Enforcement on speeding



Louisa County

245 survey responses 124 interactions

		Nur	nber of Token	S
900	831			
800 —				
700 —				
600	_			
500	_			400
400 —				408
300 —	_		226	
200	_			
100 —				
0 —				
	Engineerir	Ig	Education	Enforcement
			■No. of Tokens	

Safety Approach

Safety Approach	Top Countermeasures
Engineering	Safety improvements at high- crash intersections.
Education	Education for all user groups on sharing road space
Enforcement	Enforcement on speeding

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Nelson County



38 survey responses 61 interactions

Safety Approach	Top Countermeasures
Engineering	Safety improvements at high- crash intersections
Education	Education for all user groups on sharing road space
Enforcement	Enforcement on speeding



Regional Highlight

Regional Highlight

Safety Approach Number of Tokens



28 survey responses not for a specific jurisdiction

Safety Approach	Top Countermeasures
Engineering	Safety improvements at high- crash intersections.
Education	Education on the dangers of impaired (distracted, drunk, drugged, drowsy) driving, bicycling, or walking
Enforcement	Enforcement on impaired (distracted, drunk, drugged, or drowsy) driving, walking, and bicycling



Additional Round 2 Engagement

Virtual public meeting

- \circ Two virtual community open houses
- $_{\odot}$ Feedback submitted via email and Q & A
- $\circ\,$ Inclusion of community champion testimonial
- $_{\odot}$ 35 total community members
- Albemarle County podcast



Charlottesville safety demonstration project

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F. PRIORITIZATION CRITERIA SCORING MATRIX

F. Prioritization Criteria Scoring Matrix

Category	Category Weight	Subcategory	Evaluation Metric	Points
Safety 60		Jurisdiction Safety Need Location	Project is located on Tier 1 HIN or ranks in Top 3 for other intersection or segment safety needs	30
			Project is located on Tier 2 HIN or ranks outside the top 3 for other intersection or segment safety needs	20
			Project is located on Tier 3 or 4 HIN	10
	60		Project is not located on HIN and does not rank for other intersection or segment safety needs	0
	Re	Crash Reduction	Project ranks within the top 3 for projected crash reduction	30
			Project ranks within the top 5 for projected crash reduction	20
			Project ranks outside the top 5 for projected crash reduction	10
			Project is not projected to reduce any crashes	0
			Maximum Points Available =	60

*Tiered reduction categories (i.e. Top 3 or Top 5) will be finalized with a final list of projects to provide a fair assessment of projects

Demographic 15		Disadvantaged Communities HDC =	Project is located in a CEJST-identified census tract.	5
	APP = Areas of Persistent Poverty	Project is not located in a CEJST-identified census tract	0	
		15 Income	Project is located within a tract with a median household income lower than the median jurisdictional household income	5
	15		Project is located within a tract with a median household income at or above the median jurisdictional household income	0
	Non-N Us		Project is located within a tract where the median vehicle access is below the median jurisdictional vehicle access and is applicable to pedestrians and/or bicyclists	5
		Non-Motorist Users	Project is not located within a tract where the median vehicle access is below the median jurisdictional vehicle access and is applicable to pedestrians and/or bicyclists	3
			Project is not applicable to pedestrians and/or bicyclists	0

Category	Category Weight	Subcategory	Evaluation Metric	Points
			Maximum Points Available =	15
Implementation	20	Cost	Project is estimated to cost between 0 - 200k	10
			Project is estimated to cost between 200k - 1M	7
			Project is estimated to cost between 1M - 5M	4
			Project is estimated to cost over 5M	0
		Timeframe	Project is estimated to take between 0-3 Years	10
			Project is estimated to take between 3-5 Years	5
			Project is estimated to take over 5 years	0
Maximum Points Available =				20
Public Need	5	Identified Need	Project addresses a need identified by the public as part of this or prior study	5
			Project does not address a need identified by the public or prior study	0
			Maximum Points Available =	5







